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## PLANNING DEPARTMENT STAFF REPORT AND FINDINGS

### ROLLING MEADOWS SUBDIVISION PHASES 5, 1<sup>st</sup> Addition – PRELIMINARY APPROVAL (File SUB-24-39)

#### **Application Summary:**

The request is for preliminary approval for a subdivision. The applicant's proposal calls for the division of 19 total lots of within Phase 5 of the Rolling Meadows PUD, which is being referred to as the 1<sup>st</sup> Addition of Phase 5. The lots will be accessed off of improved sections of 7<sup>th</sup> Avenue. The PUD occupies Tax Lot 2400 of Assessor's Map 15-04-31-00. Phase 1 of the Rolling Meadows PUD has received Final Plat, but no applications for Phases 2-4 have been received. Phases 5 & 6 have also received preliminary plat but may be put on hold due to a Junction City sewage capacity issue. Phase 5, 1<sup>st</sup> Addition has also received preliminary plat approval.

**Applicant:** Pacific National Development, Inc., P.O. Box 3550, Salem, Oregon 97302.

**Applicant's Representative:** Lani Hickey, Rhine-Cross Group, LLC, 112 N. 5<sup>th</sup> Street, Suite 200, Klamath Falls, OR 97601.

**Staff Contact:** Chloe Trifilio, Assistant Planner, Lane Council of Governments, [ctrifilio@lcog.org](mailto:ctrifilio@lcog.org), 541-682-4247. Dawn Northey, Planning Technician, 1171 Elm St., Junction City OR 97448, [jcplanning@ci.junction-city.or.us](mailto:jcplanning@ci.junction-city.or.us), 541-998-3125.

**Subject Property/Zoning/Location:** The total area of the proposed subdivision is 3.32 acres. The proposed subdivision contains areas of R-1 zoning and R-2 zoning, and is designated as Low Density Residential and Medium Density Residential by the Comprehensive Plan. The PUD is west of Oaklea Drive and the proposed lots would be directly east of the developed Phase 1.

**Relevant Dates:** Application submitted on November 15, 2024; submittal package deemed complete on December 10<sup>th</sup>, 2024. The application will be heard by the Junction City Planning Commission on January 21, 2025.

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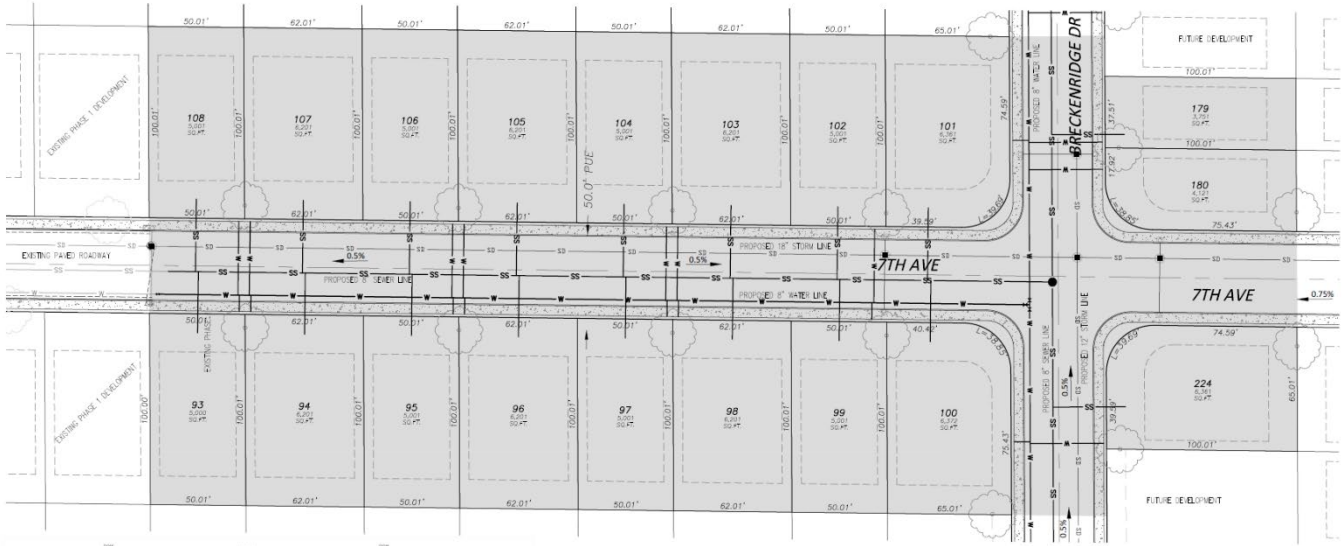
#### **Request**

The applicant is seeking preliminary approval for the subdivision of the subject property into 19 lots, between 3,751 and 6,361 square feet. Overall, Phase 5 consists of 19.79 acres (41 Low Density lots and 36 Medium Density lots) and this proposal is for only 17 of the low density and 2 of the Medium Density lots.

#### **Preliminary Subdivision Plan Map**

As noted above, the applicant has proposed to divide 3.32 acres into 19 residential lots of low and medium density, and leaving the other ~16.5 acres for future Additions of Rolling Meadows Phase 5 (see Attachment 1 for more detail):

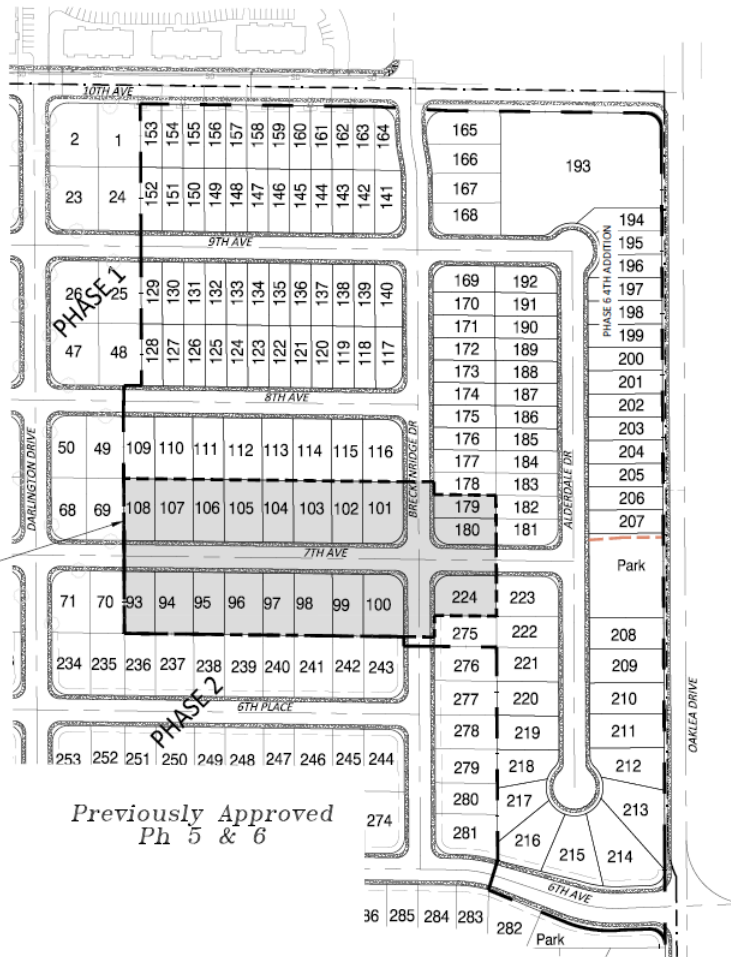
**TENTATIVE PLAT- ROLLING MEADOWS PHASE 5**  
**1st Addition**  
 SITUATED IN THE SW1/4 OF SECTION 31, T31S5, R4W W.M.  
 LANE COUNTY, OREGON  
 OCTOBER 2024



**MEADOWS**  
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 15S, R4W W.M.

OREGON  
 OR 97448  
 1  
 PRICES, INC  
 OR 97448  
 IAL DEVELOPMENT, INC  
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 1 DRAWING

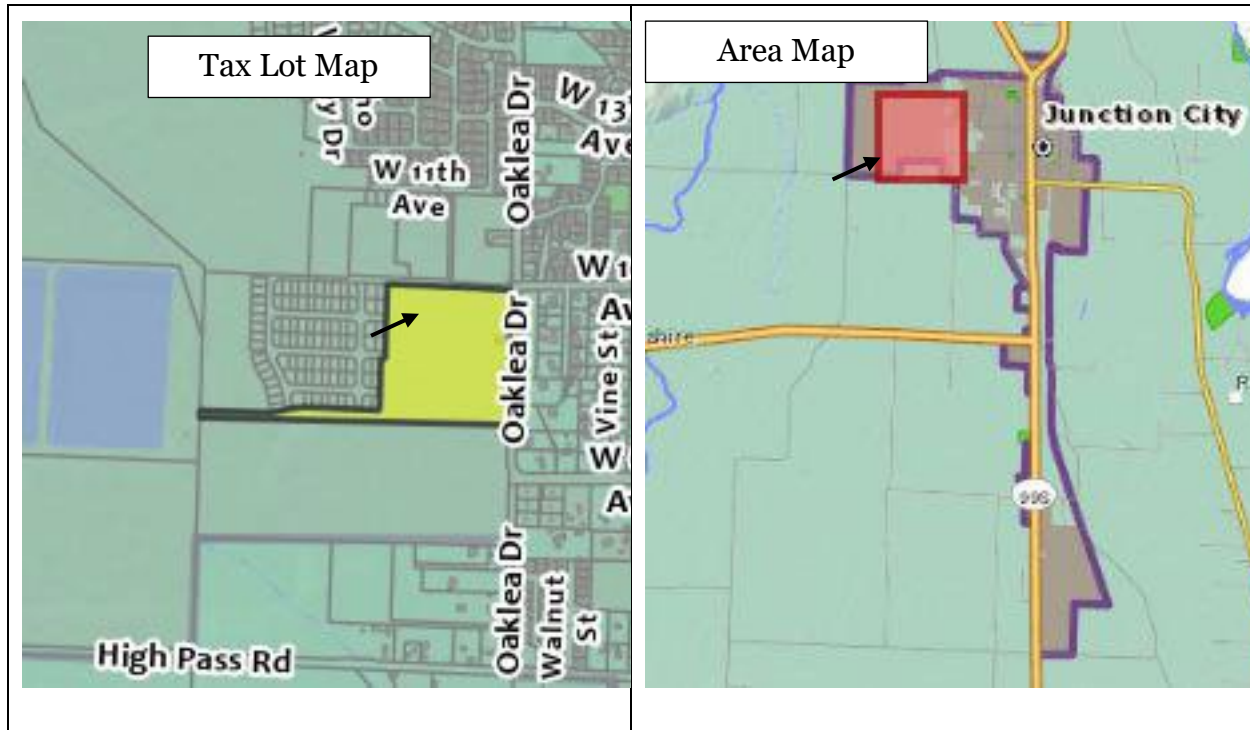
PHASE 5 - 1ST  
 ADDITION



## Public Notice and Referrals

Public notice of the proposed development is required under Junction City Municipal Code for Type II applications. The Planning Department mailed notice of the application on December 18, 2024, in accordance with the applicable requirements of (JCMC) 17.150.080(A)(1)(b), and published in the Register Guard on December 23<sup>rd</sup>, 2024. Referral comments on the application were requested from various affected service providers and City departments on December 10, 2024. One comment was received from Lane County Transportation and is included as Attachment A.2.

## General Property Information



The Applicant's submitted preliminary subdivision plan shows all 132 lots, Phases 5 and 6 of the Rolling Hills PUD and adjacent tax lots for future subdivision phases. The subject property lies on the west side of Junction City and begins along the west edge of Oaklea Drive. There is no mapped floodplain or jurisdictional wetlands within these two phases of the Rolling Meadows Planned Unit Development. The subject property is mostly flat.

### Evaluation:

The following findings demonstrate that the proposed partition can conditionally comply with all applicable approval criteria and related standards as set forth in the Junction City Municipal Code (JCMC) including the exceptions to the minimum lot size, lot width and frontage requirements granted through the Rolling Meadows Planned Unit Development. Relevant application requirements and approval criteria are addressed in JCMC 17.10 Single-Family Residential Zone (R1), JCMC 17.15 Duplex Residential Zone (R2), JCMC 16.05.040 Subdivision and major partition procedure, and 16.05.050 Platting and mapping standards. The following evaluation includes findings of compliance with the applicable criteria and related standards as provided in the JCMC, with conditions of approval and other requirements or

informational items noted where appropriate. The approval criteria and related standards are listed below in **bold**, with findings addressing each.

## **JCMC CHAPTER 17.65 PLANNED UNIT DEVELOPMENT (PUD)**

### **JCMC 17.65.080 Changes and modifications**

**Finding 1:** Phase 1 of the Rolling Meadows PUD was approved February 21, 2019 (PUD-19-01). The Rolling Meadows PUD Master Plan called for 1-acre of high-density residential development (R3), 9-acres of medium density residential development (R2 Duplex Residential), and 38-acres of low-density residential development (R1). Phases 5 and 6 included 90 lots that were zoned R2 and were intended to be occupied by duplexes. However, the applicant has decided that these lots instead would be developed with attached single-family dwellings. The R2 zoning district was amended by the City Council to allow R2-zoned lots to be developed with attached single-family dwellings.

In addition, the Planning Commission conditionally approved another Major PUD Modification, PUD-23-24, to change the minimum lot sizes and lot widths in the R1 and R2 zones. The following applicable Conditions of Approval were adopted:

3. For lots zoned R2 in the PUD, the minimum lot area may be 3,000 square feet, the minimum lot depth is 90 feet, and the minimum lot width is 34 feet.
4. Where lots zoned R2 are developed with attached single-family residences, the lots utilize shared driveways with the adjacent lot.
5. Prior to building permit approval, R2-zoned lots that will accommodate attached single-family residences must have recorded covenants that address the maintenance of shared facilities such as driveways, roofs and fences.

Condition of approval #5 above will continue to apply to this subdivision application.

## **JCMC CHAPTER 17.10 SINGLE-FAMILY RESIDENTIAL ZONE (R1)**

### **JCMC 17.10.030 Lot Size**

**In an R1 zone, the lot size shall be as follows:**

- A. The minimum lot area shall be 6,000 square feet.**
- B. The minimum lot width shall be 60 feet and 35 feet for cul-de-sac lots.**  
[Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 11, 1991.]

**Finding 2:** Section 17.10.030.A and B of the JCMC was changed to allow attached single-family dwellings that have a minimum lot area of 5,000 square feet and a minimum lot width of 50 feet and the minimum lot width abutting a side street being 55 feet (Findings of Final Order PUD-19-01). According to the Tentative Plat, the proposed R1 zoned lots meet the minimum lot area and width requirements of 5,000 square feet and 50 feet lot width.

Staff finds these criteria met.

### **JCMC 17.10.040 Setback requirements**

**Except as provided in JCMC [17.95.060](#), in an R1 zone, the yards, measured from the property line to the foundation of the building with a maximum projection of three feet into any setback area as defined in JCMC [17.10.070](#), shall be as follows:**

**A. The front yard shall be a minimum of 18 feet to the front facade of the house and a minimum of 20 feet to the garage. Covered but unenclosed porches shall be allowed to be a minimum of 10 feet from the front property line, as long as they do not encroach into a public utility easement and comply with the vision clearance standards in JCMC [17.95.090](#) (see Appendix A, Diagram 4).**

**B. Each side yard shall be a minimum of six feet, measured from the foundation, except that on corner lots, the side yard on the street side shall be a minimum of 15 feet measured from the foundation.**

**C. The rear yard shall be a minimum of 15 feet, measured from the foundation. An exception shall be permitted where an accessory dwelling unit, garage, or other accessory structure is located at the rear lot line abutting an alley, in which case the setback shall be a minimum of four feet.**

**Finding 3:** When development is proposed, it will have to meet the applicable setback standards. The Rolling Meadows Planned Unit Development, PUD-19-01, received modified setbacks of ten (10) foot side yard setback where lots abut a public street, and a five (5) foot side setback between buildings and property lines not abutting a street. No changes to the rear yard setback requirements were proposed. The tentative subdivision site plan shows adequate space for residential development on the lots zoned R1 with the required reduced setbacks in place.

Staff finds these criteria met.

## **JCMC CHAPTER 17.15 DUPLEX RESIDENTIAL ZONE (R2)**

### **JCMC 17.15.030 Lot Size**

**In an R2 zone, the minimum lot size shall be as follows:**

**A. The minimum lot area for single-family detached dwellings shall be 5,000 square feet.**

**B. The minimum lot area for single-family attached dwellings shall be 3,500 square feet.**

**C. The minimum lot area for two-family dwellings (duplexes) shall be 7,000 square feet.**

**D. The minimum lot area for multiple-family dwellings shall be 7,500 square feet.**

**E. The minimum lot depth shall be 70 feet.**

**F. The minimum lot width shall be 50 feet and 35 feet for cul-de-sac lots.**

**[Ord. [1278](#) § 2 (Exh. B), 2023; Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 17, 1991.]**

**Finding 4:** Section 17.15.030 of the JCMC was changed to allow single-family attached dwellings that have a minimum lot area of 3,000 square feet. Condition #3 of Final Order for PUD-23-24 states: “For lots zoned R2 in the PUD, the minimum lot area may be 3,000 square feet, the minimum lot depth is 90 feet, and the minimum lot width is 34 feet.”

According to the Tentative Plat, the proposed R2 zoned lots meet the minimum lot area and width requirements of 3,000 square feet and 34 feet lot width.

Staff finds these criteria met.

### **JCMC 17.15.040 Setback requirements**

Except as provided in JCMC [17.95.060](#), in an R2 zone, the yards, measured from the property line to the foundation of the building with a maximum projection of three feet into any setback area as defined in JCMC [17.15.070](#), shall be as follows:

A. The front yard shall be a minimum of 18 feet to the front facade of the house and a minimum of 20 feet to the garage. Covered but unenclosed porches shall be allowed to be a minimum of 10 feet from the front property line, as long as they do not encroach into a public utility easement and comply with the vision clearance standards in JCMC [17.95.090](#) (see Appendix A, Diagram 4).

B. Each side yard shall be a minimum of six feet, measured from the foundation, except that on corner lots, the side yard on the street side shall be a minimum of 15 feet measured from the foundation.

C. The rear yard shall be a minimum of 15 feet, measured from the foundation. An exception shall be permitted where an accessory dwelling unit, garage, or other accessory structure is located at the rear lot line abutting an alley, in which case the setback shall be a minimum of four feet.

D. In the case of a duplex residential use on a corner lot where primary vehicular access is provided from two streets, then both yards abutting the street shall be considered the front yard with appropriate front yard setbacks (20 feet from property line to foundation of building). Setbacks for rear yards are measured separately for each residential dwelling opposite the front yard (see Appendix A, Diagram 2). [Ord. [1278](#) § 2 (Exh. B), 2023; Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 18, 1991.]

**Finding 5:** When development is proposed, it will have to meet the applicable setback standards. The Rolling Meadows Planned Unit Development, PUD-19-01, received modified setbacks of ten (10) foot side yard setback where lots abut a public street, and a five (5) foot side setback between buildings and property lines not abutting a street. No changes to the rear yard setback requirements were proposed. The tentative subdivision site plan shows adequate space for residential development on the lots zoned R2 with the required reduced setbacks in place.

Staff finds these criteria met.

## **JCMC CHAPTER 16.05 SUBDIVISIONS**

### **16.05.040 General Provisions**

A. **Submitting Preliminary Plan.** A preliminary plan shall be submitted to the secretary of the planning commission attached to an application for approval in the form prescribed by the city together with 19 additional copies of the preliminary plan.

B. **Preliminary Plan Requirements.**

1. **Drafting.**

a. The preliminary plan shall show all pertinent information to scale. The drawing shall be on standard size sheets 18 inches by 27 inches and at a scale of one inch equals 100 feet. The scale may be increased

or decreased, if necessary to fit the drawing to the required plan size of 18 inches by 27 inches; but in all cases the scale shall be standard, being 10, 20, 30, 40, 50, or 60 feet to the inch, or multiples of 10 of any one of these scales.

b. Preliminary plans shall be prepared by an Oregon-licensed land surveyor. An affidavit of the preparer shall be furnished as a part of the preliminary plan submitted.

**2. Information Required.** The preliminary plan shall, in clear and legible form, include the following information with respect to the proposed subdivision or major partition area, on the plan where practicable, and otherwise on separate sheets of paper in written statement:

- a. The proposed name of the proposed subdivision or major partition area, which shall conform to the standards set forth in ORS 92.090.
- b. The date, north point, and scale of the drawing, and a sufficient description to define the location and boundaries of the proposed subdivision area, and the names of all recorded plats of land contiguous to such area.
- c. The names and addresses of the subdivider or partitioner, owner and engineer or surveyor.
- d. The location of existing and proposed right-of-way lines for existing or projected streets, pedestrian and bicycle facilities, including accessways, as shown on the master road plan.
- e. The locations, names, widths, and typical improvement cross-sections of all streets, existing or proposed to be created, and the grades of existing streets, and the estimated finished grades of streets proposed to be created.
- f. The elevations of all points used to determine contours correctly shown, and the base data thereof used by the surveyor, having the following intervals:
  - i. One-foot contour intervals for ground slopes up to five percent.
  - ii. Two-foot contour intervals for ground slopes between five percent and 10 percent.
  - iii. Five-foot contour intervals for ground slopes exceeding 10 percent.
- g. The approximate width and location of all existing and proposed easements for public utilities, and all reserve strips proposed to satisfy requirements which may be imposed by the planning commission under JCMC 16.05.050.
- h. The approximate radii of all curves.
- i. The approximate dimension and area of all proposed lots or parcels.
- j. The approximate location of areas subject to inundation of stormwater overflow, and all areas covered by water, and the location, width, and direction of flow of all water courses.

- k. The existing and proposed uses of the property, including the location of all existing structures which the subdivider or partitioner intends will remain in the proposed subdivision or partition area.
- l. All proposals for sewer lines, flood control, and easements or deeds for drainage land, including profiles of proposed drainage ways and direction of flow.
- m. All public area proposed to be dedicated by the subdivider or partitioner and the proposed uses thereof.
- n. All improvements proposed to be made or installed, and the time within which said improvements are proposed to be completed.
- o. A legal description of the boundaries of the entire tract and acreage owned by the subdivider or partitioner of which the proposed subdivision or partition area is a part; provided, that where the proposed subdivision or partition area comprises all of such tract, an affidavit of such fact shall accompany the preliminary plan.
- p. The information, conditions and standards set forth in ORS 92.090(1) and (2).
- q. The maximum area of each which may be occupied by buildings.
- r. The approximate boundaries of and the proposed sequencing of phases in the subdivision, if phasing is proposed.

**Finding 6:** Staff finds that the updated Preliminary Plat includes all of the required information, was prepared by an Oregon-licensed land surveyor, and meets the Preliminary Plan Submission requirements. The application submitted on November 15, 2024; submittal package deemed complete on December 10, 2024.

Staff finds these criteria met.

### **C. Review of Preliminary Plan.**

1. Within two days after a preliminary plan is duly submitted, under subsection (A) of this section, the secretary of the planning commission shall distribute copies thereof to the city recorder and the superintendent of public works, for their review.
2. Coordination of Review.
  - a. The review of the preliminary plan of any subdivision or major partition shall be coordinated with all of the following entities which are affected by the plan: Lane County, state of Oregon, federal agencies, Junction City school district and Junction City water control district.
  - b. The coordination shall include submitting a copy of the preliminary plan to all the agencies described in subsection (C)(2)(a) of this section which will be affected by the plan, together with a request that the entity submit to the planning commission the entity's comments and recommendations about the preliminary plan. The entity shall be presumed to have agreed with the plan if it fails to respond to the request within 20 days after the plans were mailed to the entity.

**Finding 7:** A referral was sent to the affected entities on December 10, 2024. One response was received from Lane County Transportation on December 19, 2024. This response addressed the improvements that will be required on Oaklea Drive once 100 lots are platted between Phases 2 through 6. No conditions of approval were requested at this time. The comment is attached as Attachment A.1.

**D. Approval of Preliminary Plan.**

**1. Consideration of Preliminary Plan.** The planning commission shall consider the preliminary plan and the responses of agencies with which review of the plan is required and coordinated. The preliminary plan shall be approved by a majority of a quorum of the planning commission after the responses have been considered to the extent required by any agreement with any of the coordinating agencies if the planning commission determines that the preliminary plan conforms in all respects to the requirements of this chapter and Oregon law.

**2. Effect of Approval.** After such approval of the preliminary plan, the subdivider or partitioner may proceed with final surveying, subdivision or partition construction, and preparation of the final plat or map. Approval shall be effective for a period of two years, and if the final plat or map is not submitted to the secretary of the planning commission, under subsection (E) of this section, within such time, the preliminary plan shall be submitted again under subsection (A) of this section and the entire procedure provided thereafter shall be repeated for consideration of any changed conditions which may exist. Upon application, the approval of the preliminary plan may be extended for up to two years by the planning commission if the applicant is making progress on the subdivision plat application.

**Finding 8:** The planning commission shall consider the preliminary plan and agency responses on January 21, 2025. If the subdivision is approved the approval shall be effective for a period of two years.

**Condition #1:** Preliminary plat approval is effective for a period of two (2) years, unless extended by the applicant. Upon an application, the approval of the preliminary plan may be extended for up to two (2) years by the planning commission if the applicant is making progress on the subdivision plat application.

**16.05.050 Platting and mapping standards**

**A. Streets**

**1. Dedication**

**a. Generally.** The planning commission may require adequate and proper streets, including arterials, collector streets, local streets, and other streets, to be dedicated to the public by the partitioner or subdivider, of such design and in such location as are necessary to facilitate provision for the transportation and access needs of the

community and the partition or subdivision area, in accordance with the purpose of this chapter.

**b. Master Street Plan**

- i. Submitting Plan.** The planning commission shall prepare and submit to the council a master street plan or plans and amendments thereto, for the city or such portions thereof as necessary, indicating streets and street systems needed to provide for the transportation needs of the community in its normal growth.
- ii. Adoption of Plan.** Upon adoption and approval by the council of any such plan or amendment thereto, as from time to time may be submitted by the planning commission, a copy shall be kept in the planning office for the use and information of the general public.
- iii. Effect of Adoption.** Any such plan or plans and amendments thereto adopted by the council shall be considered by the planning commission to be a correct designation of the transportation, access, and safety needs of the area or areas included with respect to the streets designated thereon, for the purpose of determining design and location of streets to be required under JCMC [16.05.040](#), unless convincing evidence to the contrary is presented to the planning commission.

**Finding 9:** The Rolling Meadows Planned Unit Development will generally be accessed off of 10<sup>th</sup> Avenue and 6<sup>th</sup> Avenue. Phase 5, 1<sup>st</sup> Addition solely takes access off of 7<sup>th</sup> Avenue, which connects to Darlington Drive and then 10<sup>th</sup> Avenue.

All streets and roads, associated within Phase 5, 1<sup>st</sup> Addition, shown on the preliminary subdivision plan page titled “Tentative Plat – Rolling Meadows Phase 5 1<sup>st</sup> Addition”, will be dedicated to the City at the time of final plat approval. The master plan from the Rolling Meadows PUD, which is included in the application materials, is laid out to minimize dead end streets and maximize cross circulation within the subdivision so that no one road becomes the main thoroughfare within the development.

**Condition #2:** Adequate and proper streets, including arterials, collector streets, local streets, and other streets, to be dedicated to the public by the partitioner or subdivider before Final Plat approval.

**2. Width**

- a. Generally.** Widths of street right-of-way and paving design for streets shall be not less than those set forth in the table below; except that for a street abutting land not in the partition or subdivision area a lesser width may be allowed, in the discretion of the planning commission, where the partitioner or subdivider presents a satisfactory plan whereby such street will be expanded to the width otherwise required.
- b. Existing Adjacent Street.** The widths of street right-of-way provided in the table below shall be the minimum widths of right-of-way for streets existing along and adjacent to any boundary of the partition or subdivision area; and the partitioner or subdivider shall dedicate additional right-of-way, as determined by the planning

commission in accordance with such table, for any such adjacent street where the existing width of right-of-way for such street is less than the minimum in such table.  
**c. Slope Easements.** Slope easements shall be dedicated in accordance with specifications adopted by the council under this section:

Table 16.05.050: Street Standards

Type of Street	Right-of-Way Width	Paving Width *	Sidewalk Width **	Bike Lane Width
Arterials	60' – 120' ****	36' – 52'	6.5'	6'
Major and Minor Collector Streets	50' – 80' ****	34' – 46'	5.5'	6' (if required)
Local Streets	40' – 60'	20' – 36'	5.5'	Not required
Other Local Streets	40' – 60'	20' – 36'	5.5'	Not required
Cul-de-Sacs	40' – 50'	28' – 36'	5.5'	Not required
Cul-de-Sacs Bulb	92' ***	70' ***	5.5'	Not required
Hammerhead or "T" stubs	30' "T" end	15' – 20'	5.5'	Not required

**\* Paving measured from inside of curb to inside of curb.**

**\*\* Includes six-inch curb width.**

**\*\*\* Measured by diameter of circle constituting circular end.**

**\*\*\*\* The planning commission may require a width within the limits shown based upon adjacent physical conditions, safety of the public, and the traffic needs of the community, and in accordance with specifications adopted by the council under this section.**

**Finding 10:** All streets proposed within Phase 5, 1<sup>st</sup> Addition of the Rolling Meadows Planned Unit Development are to be classified and dedicated as Local streets. The streets will match the streets of the recently approved Phase 1 with a 50-foot right-of-way, 36-foot paved width, (two) 5.5-foot attached curb and sidewalk. The applicable street cross-sections are shown on the “Tentative Plat – Rolling Meadows Phase 5 1<sup>st</sup> Addition”.

No slope easements are required.

Therefore, Staff finds these criteria met.

**3. Reserve Strips.** The planning commission may require the partitioner or subdivider to create a reserve strip controlling the access to a street, said strip to be placed under the jurisdiction of the council, when the planning commission determines that a strip is necessary:

- a. To prevent access to abutting land at the end of a street in order to assure the proper extension of the street pattern and the orderly partitioning or subdivision of land lying beyond the street; or**
- b. To prevent access to the side of a street on the side where additional width is required to meet the right-of-way standards provided in the table of subsection (A)(2)(c) of this subsection; or**

- c. To prevent access to land abutting a street of the partition or subdivision, but not within the tract or parcel of land being partitioned or subdivided; or
- d. To prevent access to land unsuitable for building development.

**Finding 11:** The applicants state that Phase 5, 1<sup>st</sup> Addition does not include any necessary reserve strips. Therefore, these criteria is not applicable.

**4. Intersections of Streets.**

- a. **Angles.** Streets shall intersect one another at an angle as near to a right angle as is practicable, considering topography of the area and previous adjacent layout; where not so practicable, the right-of-way and street paving within the acute angle shall have a minimum of 30-foot centerline radius where such angle is not less than 60 degrees. In the case of streets intersecting at an angle of less than 60 degrees, then of such minimum as the planning commission may determine in accordance with the purpose of this chapter.
- b. **Jogs.** Intersections shall be so designed that no jog dangerous to the traveling public is created as a result of staggering of intersections; and in no case shall there be a jog of less than 100 feet between nearest or adjacent right-of-way lines.

**Finding 12:** All proposed streets intersect at 90-degree angles. No intersections jog, and mid-block intersections are greater than 100 feet from each other as measured from the right-of-way lines.

Therefore, these criteria are met.

**5. Topography.** The layout of streets shall give suitable recognition to surrounding topographical conditions, in accordance with the purpose of this chapter.

**Finding 13:** The topography of the land is relatively flat, with a slight slope from east to west toward Flat Creek. The slope is not great enough to require special street layouts.

Therefore, this criterion is met.

**6. Future Extension of Streets.** Where the partition or subdivision area is adjacent to land likely to be partitioned or subdivided in the future, streets shall continue through to the boundary lines of the tract under the same ownership of which the subdivision area is a part, where the planning commission determines that such continuation is necessary to provide for the orderly partitioning or subdivision of such adjacent land, or the transportation and access needs of the community.

**Finding 14:** The Rolling Meadows PUD proposes three street stubs, two along 10<sup>th</sup> Avenue to the North and one along 4<sup>th</sup> Avenue to the south. The lands to the north of the subject property are planned for future residential development, but not as a part of the Rolling Meadows PUD tract. The area to the south would not likely be developed until the UGB is expanded, but street stubs were also proposed here. The area to the east of the PUD is already developed, and the area to the west is utilized as a sanitary sewer treatment facility. Phases 5 and 6 only abuts the northern boundary of the PUD along 10<sup>th</sup> Avenue. Since the proposed subdivision is part of a PUD with an approved street grid within the tract of land the property owners on, no extensions of the streets are required at this time. Therefore, Staff finds this criterion met.

**7. Cul-de-sacs.** There shall be no cul-de-sacs more than 400 feet long or serving more than 18 single-family dwellings. Each cul-de-sac shall have a circular end with a minimum diameter of right-of-way width and paving as shown in the table of subsection (A)(2)(c) of this subsection.

**Finding 15:** No cul-de-sacs are proposed as part of Rolling Meadows Phase 5, 1<sup>st</sup> Addition. This criterion is not applicable.

**8. Street Names.** Streets that are in alignment with existing named streets shall bear the names of such existing streets. Names for streets that are not in alignment with existing streets are subject to approval by the planning commission and shall not unnecessarily duplicate or resemble the name of any existing or platted street in the city. All streets running in a generally north and south direction shall be named in alphabetical order to conform to the established pattern in the city.

**Finding 16:** All street names were approved with the Rolling Meadows PUD master plan. The street names match the numbered grid for east-west avenues and match the alignment names for north-south drives as named in the Reserve at Junction City subdivision that lies to the north. Staff finds this criterion met.

**9. Grades and Curves.** Grades and Curves. Unless otherwise approved by the planning commission because topographical conditions will not reasonably permit, grades shall not exceed six percent on arterials, 10 percent on collector streets, or 12 percent on all other streets. Centerline radii on curves shall not be less than 300 feet on arterials, 200 feet on collector streets, or 100 feet on all other streets.

**Finding 17:** All streets will have grades of less than 5% and centerline radii of more than 100 feet for the Local Streets. Staff finds this criterion met.

#### **10. Access Management.**

**a. Shared Access.** Subdivisions with frontage on the state highway system shall be designed to have a shared access point to and from the highway. All such subdivision accesses shall be reviewed by the Oregon Department of Transportation.

**Finding 18:** The subdivision does not front a state highway and does not take access off of one. This criterion is not applicable.

#### **b. Connectivity.**

**i.** The street system of proposed subdivisions shall be designed to connect with existing, proposed, and planned streets outside of the subdivision as provided in this section.

**Finding 19:** The street plan was approved with the Rolling Meadows PUD approval and connects to existing 10<sup>th</sup> Avenue as well as Oaklea Drive. Staff finds this criterion met.

**ii.** Wherever a proposed development abuts unplatted land or a future development phase of the same development, street stubs shall be provided to provide access to abutting properties or to logically extend the street system into the surrounding area. All street stubs shall be provided with a turn-around. Removal of the turn-around shall be at the option and cost of the owner of the lot where the turnaround is located.

**Finding 20:** Proposed development abuts unplatted land to the north, south and east within the Rolling Meadows PUD. At the time of this staff report, only Phase 1 out of 6 has been built. As this application is only one part of Phase 5 (the 1<sup>st</sup> Addition), the rest of Phase 5 won't be platted until after this current plat. The proposed plat includes three street stubs: one along 7<sup>th</sup> Avenue and two along Breckenridge Drive. It will be made a condition of approval that a turn-around shall be provided where 7<sup>th</sup> Avenue and Breckenridge Drive abut unplatted land for future development. Staff finds this criterion conditionally met.

**Condition #3:** A turn-around shall be provided where 7<sup>th</sup> Avenue and Breckenridge Drive abut unplatted land for future development.

**iii. Minor collector and local residential access streets shall connect with surrounding streets to permit the convenient movement of traffic between residential neighborhoods or facilitate emergency and evacuation. Connections shall be designed to avoid or minimize through traffic on local streets.**

**Finding 21:** West 10th Avenue is an extension of an existing street and has already been built. The PUD overall includes three new access points to 10<sup>th</sup> Avenue, and the proposed accesses meet spacing standards. The roads have been designed to direct traffic onto 10<sup>th</sup> and 6<sup>th</sup> Avenues but minimizes through traffic on local streets throughout the PUD. Staff finds this criterion met.

## **B. Alleys**

**Finding 22:** This criterion is inapplicable as no new alleys are proposed.

## **C. Blocks**

**1. Block Length. Block length shall not exceed 600 feet. In residential and commercial zones, maximum block perimeter shall be 1,600 feet. The planning commission may allow exceptions where pedestrian pathways are utilized as mid-block connections between streets.**

**Finding 23:** All proposed blocks along 7<sup>th</sup> Avenue are laid out less than 600 feet. Therefore, staff finds this criterion met.

**2. Street Connectivity. In order to promote efficient vehicular and pedestrian circulation throughout the city, land divisions and developments greater than two acres in size shall produce complete blocks bounded by a connecting network of public and/or private streets, in accordance with the following standards:**

**a. The proposed development shall include street connections in the direction of all existing or planned streets within one-quarter mile of the development site. The proposed development shall also include street connections to any streets that abut, are adjacent to, or terminate at the development site.**

**b. The proposed development shall include streets that extend to undeveloped or partially developed land that is adjacent to the development site.**

**c. The requirements of subsections (C)(2)(a) and (b) of this section do not apply if it is demonstrated that the connections cannot be made due to impact of natural resource areas such as wetlands, streams, or upland wildlife habitat area or where existing development on adjacent lands, including previously subdivided vacant parcels, precludes a connection now or in the future.**

**Finding 24:** The street network of this proposal has already been reviewed and approved through the Rolling Meadows PUD approval. There is a network of public streets that connect to existing city and county streets. Street stubs to potential future developments to the north and south have been discussed. No natural resource areas have impacted the PUD's road network. Staff finds these criteria met.

**3. Pedestrian Ways.** When necessary for public convenience and safety, the planning commission may require the partitioner or subdivider to dedicate to the public pedestrian ways 10 feet in width to connect to cul-de-sacs, to pass through oddly shaped or unusually long blocks, or to provide access to schools, parks, or other public areas, of such design and location as reasonably required to facilitate pedestrian travel.

**Finding 25:** There are no oddly shaped or unusually long blocks in this proposal. Therefore, staff finds this criterion not applicable.

**4. Easements for Utilities.** Dedication of easements for stormwater sewers and for access thereto for maintenance, in order to safeguard the public against flood damage and the accumulation of surface water, and dedication of easements for sanitary sewers and for access thereto for maintenance, and dedication of easements for other public or private utilities, may be required of the partitioner or subdivider by the planning commission along lot rear lines, lot side lines, or elsewhere as necessary to provide needed facilities for present or future development of the area in accordance with the purpose of this chapter. Easements for utility lines shall be not less than 14 feet in width; except that, for an easement abutting land not in the partition or subdivision area, a lesser width may be allowed, in the discretion of the planning commission, where the petitioner or subdivider presents a satisfactory plan whereby such easement will be expanded to the width otherwise required.

**Finding 26:** The submittal includes a copy of the original Preliminary Stormwater Report (report) from the Rolling Meadows PUD that has already been approved. The report states "During final design of the subdivision phases, a final stormwater report will be submitted to Junction City that provides more detail including pipe & orifice sizing and details." The applicant's narrative response states "easements for utilities will be dedicated on the final plat for Phase 5 1<sup>st</sup> Addition Subdivision".

It will be made a condition of approval that a final stormwater report for Phase 5, 1<sup>st</sup> Addition will be submitted before obtaining final plat approval, and easements for utilities shall be clearly depicted on the final plat for Phases 5, 1<sup>st</sup> Addition. Staff finds this conditionally approved.

**Condition #5:** A final stormwater report for Phase 5, 1<sup>st</sup> Addition will be submitted before obtaining final plat approval.

**Condition #6:** Easements for utilities shall be clearly depicted on the final plat for Rolling Meadows Phase 5, 1<sup>st</sup> Addition.

**D. Perimeter Fences.** Perimeter fences shall be required where rear yards abut an existing or planned street. The perimeter fence shall be sight-obscuring and at least five feet in height, and shall be set back at least three feet from the sidewalk or right-of-way. At least one deciduous shade tree (a minimum of two inches in caliper at planting) shall be provided for each 50 lineal feet of frontage. At the time of application review, the planning commission may also require additional subdivision perimeter fencing, retaining walls, or

**other perimeter treatment in order to address privacy, stormwater runoff, or other issues relating to compatibility with adjacent properties.**

**Finding 27:** In this phase, there are no rear yards proposed to abut an existing or planned street. Adjacent to this preliminary subdivision are both current and future phases of Rolling Meadows and no addition perimeter fencing are being requested to address compatibility issues. Therefore, this criterion is not applicable.

## **E. Lots.**

### **1. Size and Frontage**

#### **a. General Requirements.**

**i. Width. Each lot shall have an average width between the lot side lines of not less than 60 feet. Each corner lot and each authorized key lot and butt lot shall have an average width between the lot side lines of not less than 65 feet.**

**Finding 28:** Between the original Rolling Meadows PUD and the Rolling Meadows PUD Major Modification, exceptions to the required lot width, depth, area and frontage have been granted. The minimum lot width in the R2 zoned lots is 34 feet. The Preliminary Subdivision plan shows compliance with the lot width standard in the R2 zoned lots. The minimum lot width standard in R1 zoned lots was reduced to 50 feet. The Preliminary Subdivision plan shows compliance with the lot width standard in the R1 lots. Staff finds the width criteria met.

**ii. Depth. Each lot shall have an average depth between the lot front line and the lot rear line of not less than 80 feet and not more than two and one-half times the average width between the lot side lines. Each double frontage lot shall have an average depth between the lot front line and lot rear line of not less than 120 feet, unless a lesser depth is approved by the planning commission where necessitated by unusual topographic conditions.**

**Finding 29:** The lot depths within Phase 5, 1<sup>st</sup> Addition of the Rolling Meadows PUD are greater than 80 feet and not more than two and one-half times the average width between the lot side lines. Staff finds the depth criteria met.

**iii. Area. Minimum lot area shall be in accord with requirements for the zoning district within which the lot is located.**

**Finding 30:** The preliminary subdivision has two lots that are located in the R2 zoning district, where the minimum lot area for single-family attached dwellings shall be 3,500 square feet. Those proposed subdivision lots are 3,751 and 4,121 square feet and therefore, meet the minimum lot size requirements for a single-family attached dwelling.

The R1 zoned lots should be a minimum of 5,000 square feet (Findings of Final Order PUD-19-01). Staff finds the area criteria met.

**iv. Frontage. Each lot shall have frontage of not less than 60 feet upon a street, except that a lot on the outer radius of a curved street or facing the circular end of a cul-de-sac shall have frontage of not less than 35 feet upon a street, measured on the arc.**

**Finding 31:** Between the original Rolling Meadows PUD and the Rolling Meadows PUD Major Modification, exceptions to the required lot width, depth, area and frontage have been granted.

Although there are no frontage criteria in the Planned Unit Development code (JCMC 17.65) that were evaluated at the time of the PUD and PUD Major Modification review, Staff finds that the frontage requirements match the lot width requirements, and the same reductions shall apply. Therefore, the minimum frontage requirements of the R2 zoned properties are 34 feet. The Preliminary Subdivision plan shows compliance with the lot frontage standard in the R2 zoned lots with the modifications. The minimum frontage requirements of the R1 zoned properties are 50 feet. Staff finds the frontage criteria met.

**v. Reverse Frontage.**

**(A) Lots that front on more than one street shall be required to locate motor vehicle accesses on the street with lower functional classification.**

**(B) When a residential subdivision is proposed that would abut an arterial, it shall be designed to provide through lots along the arterial with access from a frontage road or interior local road. Access rights of these lots to the arterial shall be dedicated to the city and recorded with the deed (reserve strip). A berm or buffer yard may be required at the rear of through lots to buffer residences from traffic on the arterial. The berm or buffer yard shall not be located within the public right-of-way.**

**Finding 32:** No reverse frontage lots are proposed in this subdivision addition. Staff finds these criteria not applicable.

**b. Exceptions**

**i. Partition or Subdivision Area Developed as a Unit. The planning commission may, in its discretion, authorize relaxation of the parcel or lot size and frontage requirements specified herein where the partitioner or subdivider presents a plan satisfactory to the planning commission whereby the entire partition or subdivision area will be designed and developed with provision for proper maintenance of recreation and park area which will be commonly available for recreation and park purposes to the residents of the partition or subdivision area, and which the planning commission determines will be of such benefit to said residents as is equal to that which would be derived from observance of the parcel or lot size and frontage requirements otherwise specified, and will be in accordance with the purpose of this chapter.**

**Finding 33:** The applicant is proposing to dedicate 19.5 acres of open space for Rolling Meadows as a whole, the majority of which reside on the west side. One (1) acre of park area is being dedicated within multiple phases of the development in accordance with this exception criterion. No parks are proposed as part of Rolling Meadows Phase 5, 1<sup>st</sup> Addition. The lot size and frontage relaxation in exchange for parks and open space was reviewed and approved in the PUD process.

Staff finds this criterion met.

**2. Key Parcels or Lots and Butt Parcels or Lots. There shall be no key parcels or lots nor butt parcels or lots, except where authorized by the planning commission where**

such parcels or lots are necessitated by unusual topographic conditions or previous adjacent layout.

**Finding 34:** No key or butt parcels are proposed. Staff finds this criterion met.

**3. Parcel and Lot Side Lines.** As far as is practicable, parcel and lot side lines shall run at right angles to the street upon which the parcels or lots face, except that on curved streets they shall be radial to the curve.

**Finding 35:** To the greatest possible extent, all lot lines are either radial or perpendicular to the street right-of-way. Staff finds this criterion met.

**4. Suitability for Intended Use.** All parcels and lots shall be suitable for the purpose for which they are intended to be used. No parcel or lot shall be of such size or design as to be detrimental to the health, safety, or sanitary needs of the residents of the partition or subdivision area or of such parcel or lot, as determined by the planning commission in accordance with the purpose of this chapter.

**Finding 36:** As discussed in earlier findings regarding lot area, width, depth and frontage, Staff finds that the proposed subdivision lots are either suitable for attached single family dwellings pursuant to the requirements of the R2 zoning district, or development allowed in the R1 zoning district. No lots are of obvious detriment to health and safety needs. Stormwater and sanitation needs have been addressed. There is no mapped special flood hazard area or wetlands on Phases 5, 1<sup>st</sup> Addition of the Rolling Meadows PUD. Staff finds this criterion met.

**5. Future Partitioning or Subdivision of Parcels or Lots.** Where the partition or subdivision will result in a parcel or lot one-half acre or larger in size which, in the judgment of the planning commission, is likely to be partitioned or subdivided in the future, the planning commission may require that the location of parcel or lot lines and other details of layout be such that future partition or subdivision may readily be made without violating the requirements of this chapter and without interfering with orderly extension of adjacent streets.

**Finding 37:** There are no lots proposed greater than one-half acre in this preliminary subdivision proposal. Therefore, this criterion is not applicable.

**6. Panhandle Lots.** Panhandle lot configurations shall not be utilized in new subdivisions. The planning commission may authorize exceptions from frontage requirements for panhandle lots in the R1 and R2 zones only in established neighborhoods; provided, that the following standards, applicable to all panhandle lots, are met:

**Finding 38:** No panhandle lots are proposed. These criteria are not applicable.

**F. Drainage.** Where land in the partition or subdivision area is or will be periodically subject to accumulations of surface water or is traversed by any water course, channel, stream or creek, the planning commission may require the partitioner or subdivider to provide for adequate unrestricted drainage over drainage land by dedicating to the public easements therefor approved by the planning commission as adequate for the drainage needs of the area; or, where necessary, in the judgment of the planning commission, for protection of such needs, by conveying ownership of such drainage land for drainage purposes to the city.

**Finding 39:** The Rolling Meadows PUD has a master drainage plan that will provide facilities designed to service the entire development mostly in Phases 1, 2 and 3. These phases are to the west and Staff finds it likely that the gentle downhill western slope would direct water towards the proposed drainage facilities and Flat Creek. The applicants have submitted a copy of the Preliminary Stormwater Report for the Rolling Meadows PUD. Although the report states that enough area has been set aside within the PUD master plan to provide adequate stormwater treatment and detention area within the development, it also states that “During final design of the subdivision phases, a final stormwater report will be submitted to Junction City that provides more detail including pipe & orifice sizing and details.” Staff has not identified any such final stormwater report for Phase 5, 1<sup>st</sup> Addition, and one has previously been required as a condition of approval (see Condition #5).

Staff finds this criterion conditionally met.

### **G. Railroads.**

**Finding 40:** The subject property is not located adjacent or near to a railroad crossing or right-of-way. These criteria are not applicable.

**H. Partial Development. Where the partition or subdivision area includes only a part of the tract owned by the partitioner or subdivider, the planning commission may require a sketch of a tentative layout of streets in the remainder of said tract.**

**Finding 41:** The subdivider owns both Tax Lots 2400 and 2500, and a tentative layout of the streets in the remainder of the tract has been submitted with the approval of the Rolling Meadows PUD. According to Assessment & Taxation records, the property directly to the north of the subject property, Tax Lot 1201, is also owned by Pacific National Development, Inc. No development is currently proposed for that property. Due to the fact Tax Lot 1201 is separated by 10<sup>th</sup> Avenue and is not a natural extension of the Rolling Meadows PUD, Staff does not recommend that the Planning Commission require a sketch of a tentative layout of streets in Tax Lot 1201. Staff finds this criterion met.

**I. Recreational Area. The planning commission, after council approval first having been obtained, may require, as a condition of approval of the subdivision, either:**

- 1. The dedication of land for park and recreational purpose of an amount equal to a ratio of not less than one acre of recreational area to every 100 people of the ultimate population in the subdivision; or**
- 2. The payment to the city of a sum as established by the [resolution](#) adopting park systems development charges for each living unit permitted to be constructed within the subdivision. Payment of the charge shall be made at the time the building permit for construction of each living unit is issued by the city. The amount of the charge shall be that prescribed in the parks systems development resolution in effect at the time the individual permit is issued.**

**In exercising the discretion of requiring the dedication of land or the payment of money, the commission shall consider recreational needs of the ultimate population of the subdivision and the extent to which a dedication of land under the above rate would fulfill those needs.**

**All moneys received from the above provision shall be deposited in the recreational reserve area fund and shall be expended from that fund for the purpose of purchasing recreational land and making improvements thereof.**

**Finding 42:** The applicant will provide the required land for park and recreational purposes. Ownership of the park land will be transferred to the City. The preliminary plan for parks and recreational spaces was approved by Planning Commission as part of the Stage 2 PUD approval process.

The amount of parks and open space were found to be met during this Stage 2 PUD approval process and as a condition of approval for tentative PUD approval, the City dictated that the space available for parks and recreational areas shall not decrease from what was approved during Stage 2. Staff's review of the proposal and by looking at the proposed Final PUD map, finds the parks and recreational space remains as was approved during Stage 2.

The PUD master plan is developed with approximately 19.5 acres of open space, the majority of which reside on the west side. One acre of park area is being dedicated within multiple phases of the development. Additionally, a system of recreational trails is proposed within the wetland area, providing greater than one acre of open space for every 100 people within the subdivision. Phase 5 proposes 16,397 square foot dedicated to a park located on the east side of the intersection of Alderdale Drive and 7th Avenue.

None of the Rolling Meadows proposed parks are located within Phase 5, 1<sup>st</sup> Addition. Staff find these criteria not applicable.

**J. Building Lots Filled. All building lots shall be filled in accordance with accepted engineering practice. All fill shall be placed in accordance with Chapter 70 of the Oregon Structural, Specialty and Fire and Life Safety Code.**

**Finding 43:** This criterion can be made a condition of approval.

**Condition #7:** All building lots shall be filled in accordance with accepted engineering practice. All fill shall be placed in accordance with Chapter 70 of the Oregon Structural, Specialty and Fire and Life Safety Code. Prior to earth-moving activities on lots requiring fill, the applicant shall submit engineering plans for the placement of fill to the City Engineer, or their designee, for review and approval.

**K. Finish Floor Elevations. Finish floor elevations shall be established for all buildings on the final plat in accordance with elevations established by and for the city of Junction City.**

**Finding 44:** This criterion can be made a condition of approval.

**Condition #8:** Prior to final plat approval, the applicant shall submit the final plat, for review by the Planning Commission, as part of a TYPE I final plat review process, plans that establish finished floor elevations for all buildings associated with Phase 5, 1<sup>st</sup> Addition, in accordance with the elevations established by the City of Junction City.

**L. Utility Access. All accesses to utilities are to be brought to finish grade.**

**Finding 45:** This criterion can be made a condition of approval.

**Condition #9:** Prior to final plat approval, the applicant shall present evidence sufficient to Planning Commission that all accesses and utilities are brought to finished grade so that lids and risers are at finished grade.

#### **16.05.070 Modification of provisions**

**Finding 46:** The applicant has not requested any modifications under JCMC 16.050.070. Therefore, these criteria do not apply to the subdivision request. However, staff does point out that Phases 2 through 6 of the Rolling Meadows PUD have yet to be subdivided, and likely will not be for a long time due to the active sewer moratoria in Junction City. This may have implications for the development of the recreational trails and parks on the west side of the PUD that are required to be improved by the end of Phase 3. If the phases are not being developed in order, then the order can't be relied upon for future conditions of approval.

#### **Recommendation:**

Based upon the available information and findings set forth above, it is concluded that the proposed preliminary subdivision (SUB-24-39) conditionally complies with the applicable approval criteria and related standards set forth within the Junction City Municipal Code. Approval of the Applicant's application for a preliminary subdivision is therefore granted, subject to the Conditions of Approval noted. Additional requirements and informational items related to the subsequent building permit processes are also included below, for the Applicant's benefit.

#### **Conditions of Approval:**

**Condition #1:** Preliminary plat approval is effective for a period of two (2) years, unless extended by the applicant. Upon an application, the approval of the preliminary plan may be extended for up to two (2) years by the planning commission if the applicant is making progress on the subdivision plat application.

**Condition #2:** Adequate and proper streets, including arterials, collector streets, local streets, and other streets, to be dedicated to the public by the partitioner or subdivider before Final Plat approval.

**Condition #3:** A turn-around shall be provided where 7<sup>th</sup> Avenue and Breckenridge Drive abut unplatted land for future development.

**Condition #4:** Streets required to access newly divided lots will be constructed to Junction City standards before final plat approval.

**Condition #5:** A final stormwater report for Phase 5, 1<sup>st</sup> Addition will be submitted before obtaining final plat approval.

**Condition #6:** Easements for utilities shall be clearly depicted on the final plat for Rolling Meadows Phase 5, 1<sup>st</sup> Addition.

**Condition #7:** All building lots shall be filled in accordance with accepted engineering practice. All fill shall be placed in accordance with Chapter 70 of the Oregon Structural, Specialty and Fire and Life Safety Code. Prior to earth-moving activities on lots requiring fill, the applicant shall submit engineering plans for the placement of fill to the City Engineer, or their designee, for review and approval.

**Condition #8:** Prior to final plat approval, the applicant shall submit the final plat, for review by the Planning Commission, as part of a TYPE I final plat review process, plans that establish finished floor elevations for all buildings associated with Phase 5, 1<sup>st</sup> Addition, in accordance with the elevations established by the City of Junction City.

**Condition #9:** Prior to final plat approval, the applicant shall present evidence sufficient to Planning Commission that all accesses and utilities are brought to finished grade so that lids and risers are at finished grade.

**Condition #10:** Final plat approval is subject to the Improvements requirements of 16.05.040.F of the JCMC.

**Informational Conditions of Approval:**

**Informational Condition:** Any stormwater draining into Junction City Water Control drainage ways MUST be reviewed by EGR at the developer's expense. For more information from the Junction City Water Control District contact Todd Monroe at 541- 998-3223, or [jewatercontrol@yahoo.com](mailto:jewatercontrol@yahoo.com).

*For more information on the Planning Department conditions above, contact Dawn Northey, Planning Technician at 541-998-3125, or by email at: [dnorthey@ci.junction-city.or.us](mailto:dnorthey@ci.junction-city.or.us)*

**Attachments**

A.1 Application Materials

A.2 Referral Response from Lane County Transportation

**REVISED BURDEN OF PROOF  
STATEMENT FOR APPLICATION FOR  
ROLLING MEADOWS PUD  
PHASE 5 1<sup>st</sup> ADDITION SUBDIVISION APPROVAL  
JUNCTION CITY, OREGON**

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**Applicant:** Pacific National Development, Inc  
P.O. Box 3550  
Salem, OR 97302  
Phone: (503) 990-7003

**Owner:** Pacific National Development, Inc  
P.O. Box 3550  
Salem, OR 97302  
Phone: (503) 990-7003

**Representatives:** Rhine-Cross Group, LLC  
112 N 5th Street, Suite 200  
PO BOX 909  
Klamath Falls, OR 97601  
Phone: (541) 851-9405

**Location:** The property is located along a portion of the south and north side of 7<sup>th</sup> Avenue, east of Darlington Drive and along a portion of the west side of Breckenridge Drive, on the west side of Junction City, Oregon.

**Address:** 94262 Oaklea Drive, Junction City, OR 97448

**Reference Parcel No.:** Tax Lots 2400 72500 T15S, R4W Section 31

**Comp. Plan Designation:** Low Density (R1) and Medium Density (R2)  
**Zoning Designation:** PUD

**Property Size:** +/- 85.4 acres

**Proposal:** Approval of Phase 5 1<sup>st</sup> Addition totaling +/-3.32 acres of the approved Master Plan comprised of +/-85.4 acres. Subdivision application Phase 5 1<sup>st</sup> Addition includes 19 total lots ranging from 3,751 sf to 6,372 sf consisting of R-1 and R-2 zoning.

**Date:** November 2024

## ***PROJECT OVERVIEW & DESCRIPTION***

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The applicant was approved for Rolling Meadows Planned Unit Development (#PUD-19-01), in accordance with the requirements set for the site during the annexation of the property into the Junction City Limits. The development is named Rolling Meadows and a master plan showing the proposed street layout and the underlying development of the mix of zoning was approved February 20, 2019. A Major Modification was approved allowing a reduction of R2 2-unit single-family homes lot width to 34' and lot depth to 90' along with the revised lot layout of the masterplan.

Phases 5 & 6 were approved by the Planning Commission November 1, 2023, but did not develop due to the Junction City sewer issues. This application is for the approval Phase 5 1<sup>st</sup> Addition of the prior approved Phase 5 & 6 for the development of 19 lots.

The Rolling Meadows PUD 85.4-acre property is located within the City limits on the west side of Junction City, Oregon. The site is bounded to the East by Oaklea Drive beyond which are sited rural residential properties, zoned Low Density Residential (R1). To the North is partially developed residential property known as "The Reserve at Junction City". To the west is City owned property that contains the sanitary sewer treatment facility. The properties located on the South side of the subject property are larger (roughly 40 to 100-acre) properties that are outside of the City Limits and zoned Farm Use by Lane County. The site enjoys direct access to Oaklea Drive directly across from the intersecting roads of 6<sup>th</sup> and 10<sup>th</sup> Avenues.

The project site Phase 5 1<sup>st</sup> Addition is currently undeveloped but platted for this development. Fire protection services are provided by the Junction City Rural Fire District. The site is located within the Junction City limits for water service and sanitary sewerage district and is located within the Junction City Water Control District for storm water management. Other utilities readily available are power, gas, telephone, and cable TV all existing within the right of way of W 7<sup>th</sup> Avenue on the west side of the proposed lots where the street is stubbed.

The PUD site consists of Coburg silty clay loam (#31 – 32.7 acres), Malabon silty clay loam (#75 – 23.3 acres), Awbrig silty clay loam (#5 – 14.2 acres), Salem gravelly silt loam (#118 – 8.6 acres), and Conser silty clay loam (#33 – 6.2 acres), with hydrologic soil classifications ranging from B to D. The site is "located" on Panel No. 41039C – 0605F of the Flood Insurance Rate Map (FIRM) for Lane County. All residential development will be outside of the mapped flood plain and homes will have a minimum floor elevation that must be met.

The Rolling Meadows PUD masterplan is currently designated as Residential with a mix by the Junction City Comprehensive Plan with the requirements of 1-acre high density residential (R3), 9 acres of medium density residential (R2), approximately 38 acres of low density residential (R1), with the remainder of the 85 acres being streets, wetland, and open space. The applicant is submitting Phase 5 1<sup>st</sup> Addition of the PUD master plan with lots ranging in size from 3,751 to 6,372 square feet. The tentative plat is for 17 single-family homes and two lots for one single family attached dwelling (duplex).

This application for Phase 5 1<sup>st</sup> Addition of Rolling Meadows PUD is subject to both City and State criteria and standards and is processed by the City administratively and is reviewed by the Planning Commission and City Council, pursuant to Junction City Municipal code. Accordingly, the

applicant shall address all the applicable criteria and standards of the Junction City Municipal code that pertain to PUD's and land subdivisions. As required by the City's land subdivision review process and by the State, the applicant shall also address the applicable criteria and standards of the Oregon Administrative Rules (OAR) and the Oregon Revised Statutes (ORS), particularly the elements of these State rules and statutes that apply to subdividing land.

# ***JUNCTION CITY MUNICIPAL CODE***

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## **1. TITLE 16: SUBDIVISIONS**

### **16.05.040 Subdivisions and major partitions.**

*A. Submitting Preliminary Plan. A preliminary plan shall be submitted to the secretary of the planning commission attached to an application for approval in the form prescribed by the city together with 19 additional copies of the preliminary plan.*

**Response: The applicant is submitting Subdivision Phase 5 1<sup>st</sup> Addition of Rolling Meadows PUD. The applicant will initially submit 1 copy to the planning department, and once deemed complete, the remainder of the required plans will be delivered to the City.**

*B. Preliminary Plan Requirements.*

#### *1. Drafting.*

*a. The preliminary plan shall show all pertinent information to scale. The drawing shall be on standard size sheets 18 inches by 27 inches and at a scale of one inch equals 100 feet. The scale may be increased or decreased, if necessary to fit the drawing to the required plan size of 18 inches by 27 inches; but in all cases the scale shall be standard, being 10, 20, 30, 40, 50, or 60 feet to the inch, or multiples of 10 of any one of these scales.*

*b. Preliminary plans shall be prepared by an Oregon-licensed land surveyor. An affidavit of the preparer shall be furnished as a part of the preliminary plan submitted.*

*2. Information Required. The preliminary plan shall, in clear and legible form, include the following information with respect to the proposed subdivision or major partition area, on the plan where practicable, and otherwise on separate sheets of paper in written statement:*

*a. The proposed name of the proposed subdivision or major partition area, which shall conform to the standards set forth in ORS [92.090](#).*

*b. The date, north point, and scale of the drawing, and a sufficient description to define the location and boundaries of the proposed subdivision area, and the names of all recorded plats of land contiguous to such area.*

*c. The names and addresses of the subdivider or partitioner, owner and engineer or surveyor.*

*d. The location of existing and proposed right-of-way lines for existing or projected streets, pedestrian and bicycle facilities, including accessways, as shown on the master road plan.*

- e. The locations, names, widths, and typical improvement cross-sections of all streets, existing or proposed to be created, and the grades of existing streets, and the estimated finished grades of streets proposed to be created.*
- f. The elevations of all points used to determine contours correctly shown, and the base data thereof used by the surveyor, having the following intervals:*
- i. One-foot contour intervals for ground slopes up to five percent.*
  - ii. Two-foot contour intervals for ground slopes between five percent and 10 percent.*
  - iii. Five-foot contour intervals for ground slopes exceeding 10 percent.*
- g. The approximate width and location of all existing and proposed easements for public utilities, and all reserve strips proposed to satisfy requirements which may be imposed by the planning commission under JCMC [16.05.050](#).*
- h. The approximate radii of all curves.*
- i. The approximate dimension and area of all proposed lots or parcels.*
- j. The approximate location of areas subject to inundation of stormwater overflow, and all areas covered by water, and the location, width, and direction of flow of all water courses.*
- k. The existing and proposed uses of the property, including the location of all existing structures which the subdivider or partitioner intends will remain in the proposed subdivision or partition area.*
- l. All proposals for sewer lines, flood control, and easements or deeds for drainage land, including profiles of proposed drainage ways and direction of flow.*
- m. All public area proposed to be dedicated by the subdivider or partitioner and the proposed uses thereof.*
- n. All improvements proposed to be made or installed, and the time within which said improvements are proposed to be completed.*
- o. A legal description of the boundaries of the entire tract and acreage owned by the subdivider or partitioner of which the proposed subdivision or partition area is a part; provided, that where the proposed subdivision or partition area comprises all of such tract, an affidavit of such fact shall accompany the preliminary plan.*
- p. The information, conditions and standards set forth in ORS [92.090](#)(1) and (2).*

q. *The maximum area of each which may be occupied by buildings.*

r. *The approximate boundaries of and the proposed sequencing of phases in the subdivision, if phasing is proposed.*

**Response: The applicant is submitting a preliminary development plan for Phase 5 1<sup>st</sup> Addition of Rolling Meadows PUD that meets all the above requirements. All plans and reports will be developed by a professional engineer or land surveyor registered in the State of Oregon.**

*C. Review of Preliminary Plan.*

1. *Within two days after a preliminary plan is duly submitted, under subsection (A) of this section, the secretary of the planning commission shall distribute copies thereof to the city recorder and the superintendent of public works, for their review.*

2. *Coordination of Review.*

a. *The review of the preliminary plan of any subdivision or major partition shall be coordinated with all of the following entities which are affected by the plan: Lane County, state of Oregon, federal agencies, Junction City school district and Junction City water control district.*

b. *The coordination shall include submitting a copy of the preliminary plan to all the agencies described in subsection (C)(2)(a) of this section which will be affected by the plan, together with a request that the entity submit to the planning commission the entity's comments and recommendations about the preliminary plan. The entity shall be presumed to have agreed with the plan if it fails to respond to the request within 20 days after the plans were mailed to the entity.*

**Response: The preliminary plan will be reviewed by Junction City according to the above guidelines.**

*D. Approval of Preliminary Plan.*

1. *Consideration of Preliminary Plan. The planning commission shall consider the preliminary plan and the responses of agencies with which review of the plan is required and coordinated. The preliminary plan shall be approved by a majority of a quorum of the planning commission after the responses have been considered to the extent required by any agreement with any of the coordinating agencies if the planning commission determines that the preliminary plan conforms in all respects to the requirements of this chapter and Oregon law.*

2. *Effect of Approval. After such approval of the preliminary plan, the subdivider or partitioner may proceed with final surveying, subdivision or partition construction, and preparation of the final plat or map. Approval shall be effective for a period of two years, and if the final plat or map is not*

*submitted to the secretary of the planning commission, under subsection (E) of this section, within such time, the preliminary plan shall be submitted again under subsection (A) of this section and the entire procedure provided thereafter shall be repeated for consideration of any changed conditions which may exist. Upon application, the approval of the preliminary plan may be extended for up to two years by the planning commission if the applicant is making progress on the subdivision plat application.*

**Response: The preliminary plan will be reviewed by Junction City according to the above guidelines.**

*E. Submitting Final Major Partition Map and Subdivision Plat.*

*1. Time for Submitting. A final map or plat shall be submitted by the partitioner or subdivider to the secretary of the planning commission for a major partition or subdivision or any phase prior to the expiration of the tentative plan approval, together with three additional copies of the final plat. No plat or map may be submitted for planning commission consideration and approval unless a preliminary plan for the subdivision or major partition area described thereon has theretofore been duly submitted by such partitioner or subdivider and approved by the planning commission, as provided by this title.*

*2. Materials to Accompany Final Map or Plat.*

*a. Traverse Computation Sheets. The registered engineer or licensed land surveyor signing the surveyor's affidavit of the map or plat shall submit traverse computation sheets for the use of the county surveyor in checking the map or plat, which sheets shall include the calculation of each course distance by latitude and departure of all the boundary lines and of all parcel and lot lines in the major partition or subdivision area, and for all boundaries and all parcels and lots in the map or plat which are not completely rectangular in shape. Each course and distance, and each latitude and departure, shall be tabulated on the traverse computation sheet in the proper order to show the closure limits of each area; and rectangular coordinates of every angle point shall be extended and shown from a single meridian and from a single point of origin.*

*b. Deed Restrictions. A copy of all protective deed restrictions proposed for the major partition or subdivision area shall also accompany the map or plan.*

**Response: Should the preliminary plan be approved by Junction City, the applicant shall submit a final subdivision plat in accordance with the above guidelines.**

*F. Map or Plat Requirements.*

*1. Drafting. The map or plat shall be drawn in black india ink on good quality, white, cold-pressed, double-mounted drawing paper 18 inches by 24 inches, with muslin extending three inches at the left end for binding purposes. The map or plat shall be of such scale, and the lettering of the approvals thereof, and the dedication and affidavit of the surveyor, shall be of such size or type as will permit the whole thereof to be placed upon one single sheet of paper. The error of closure shall not exceed one foot in 4,000 feet. No part of the drawing shall be nearer to the edge of the sheet than one inch. All of the map or plat shall be on one side of the sheet, except the dedication or other written matter may be on the other side.*

*2. Information Required. The map or plat shall, in clear and legible form, contain the following information with respect to the subdivision area:*

*a. An accurate map describing the boundaries of all contiguous land in which parcels or lots less than five acres in size or less than 300 feet in width at any point will be created by the map or plat; provided, that the planning commission may authorize the exclusion of any such land where it determines any such exclusion will be in accordance with the purpose of this chapter.*

*b. The length of all chords, radii points of curvature, and tangent bearing.*

*c. The parcel or lot lines of all parcels or lots within the major partition or subdivision area, with dimensions in feet and hundredths of feet, and with all bearings shown.*

*d. Numbers designating each block and lot, lots in each block to be numbered consecutively.*

*e. Where the plat is an addition to a plat previously recorded, numbers of blocks and lots in consecutive continuation from such previous plat.*

*f. The description and location of all permanent reference monuments.*

*g. An affidavit of an Oregon licensed land surveyor, and who surveyed the subdivision area, conforming to the requirements of ORS [92.070](#).*

*h. The date, north point, and scale of the drawing, and a sufficient description to define the location and boundaries of the subdivision area.*

*i. The locations, names, and widths of all streets, existing or being created.*

*j. The width and location of all existing easements for public utilities, and such easements being created, and also all reserve strips required by the planning commission under JCMC [16.05.050](#).*

k. A designation of all areas covered by water, and the location, width, and direction of flow of all water courses.

l. A designation of all area being dedicated by the partitioner or subdivider, including its proposed use, and an effective written dedication thereof.

**Response: Should the preliminary plan be approved by Junction City, the applicant shall submit a final subdivision plat in accordance with the above guidelines.**

G. Review of Final Plat by Other Departments. Within two days after a map or plat is duly submitted under subsection (E)(1) of this section, the secretary of the planning commission shall distribute a copy thereof to the county surveyor. Not more than four days thereafter, he shall return the copies to the planning office, together with any comments or information they deem necessary for the public benefit.

**Response: Should the preliminary plan be approved by Junction City, the applicant will submit a final subdivision plat to the City for distribution to other departments as required.**

H. Approval of Final Map or Plat.

1. Consideration of Final Map or Plat. The planning commission shall consider the final map or plat with the approved preliminary plan and the reports of the county surveyor. The final map or plat shall be approved by a majority of a quorum of the planning commission, if the planning commission determines that:

a. The map or plat conforms in all respects to the platting laws of the state and to the requirements of this chapter; and

b. Either:

i. Improvements, as required by this chapter, have been completed, and a certificate of such fact has been filed with the planning commission by a duly licensed engineer; or

ii. A performance agreement which states a timetable for completion of all improvements must be submitted to and accepted by the planning commission at the same time a performance bond is offered for acceptance by the city, which performance bond must be filed with the city recorder in sufficient amount to ensure the completion of all required improvements; and

c. Streets and alleys are dedicated to the public use without any reservation or restriction whatever; and

*d. All taxes and assessments with respect to the subdivision or major partition area have been paid.*

*2. Acknowledging Approval. Such approval of the map or plat shall be evidenced by the signatures thereon of the chairman and the secretary of the planning commission, with the date of such approval.*

*3. Approval shall be effective for a period of 90 days; and if the map or plat is not offered for record by the partitioner or subdivider in the office of the county clerk within such time, the map or plat shall be submitted again to the planning commission under subsection (A) of this section, and the entire procedure provided thereafter shall be repeated for consideration of any changed conditions which may then exist.*

*I. Delivery of Final Map or Plat to County Clerk. If the map or plat is for statutory subdivision, the secretary of the planning commission shall deliver the map or plat to the county surveyor, who shall complete the necessary steps for filing, in accordance with county and state requirements for subdivisions.*

*[Ord. [1170](#) §§ 1, 2, 3, 2007; Ord. [1103](#) § 1, 2002; Ord. [809](#) § 4, 1980.]*

**Response: Should the preliminary plan be approved by Junction City, the applicant shall submit a final subdivision plat for review by the City in accordance with the above guidelines.**

**16.05.050 Platting and mapping standards.**

**A. Streets.**

**1. Dedication.**

*a. Generally. The planning commission may require adequate and proper streets, including arterials, collector streets, local streets, and other streets, to be dedicated to the public by the partitioner or subdivider, of such design and in such location as are necessary to facilitate provision for the transportation and access needs of the community and the partition or subdivision area, in accordance with the purpose of this chapter.*

**Response: All streets and roads shown the Tentative Plat – Rolling Meadows Phase 5 1<sup>st</sup> Addition will be dedicated to the City at the time of final plat approval.**

**b. Master Street Plan.**

*i. Submitting Plan. The planning commission shall prepare and submit to the council a master street plan or plans and amendments thereto, for the city or such portions thereof as necessary, indicating streets and street systems needed to provide for the transportation needs of the community in its normal growth.*

*ii. Adoption of Plan. Upon adoption and approval by the council of any such plan or amendment thereto, as from time to time may be submitted by the planning commission, a copy shall be kept in the planning office for the use and information of the general public.*

*iii. Effect of Adoption. Any such plan or plans and amendments thereto adopted by the council shall be considered by the planning commission to be a correct designation of the transportation, access, and safety needs of the area or areas included with respect to the streets designated thereon, for the purpose of determining design and location of streets to be required under JCMC [16.05.040](#), unless convincing evidence to the contrary is presented to the planning commission.*

**Response:** The applicant submitted and was approved for the Rolling Meadows PUD master plan showing street alignment for the entire property. This application is for subdivision approval of Phase 5 1<sup>st</sup> Addition. The master plan is laid out to minimize dead end streets and maximize cross circulation within the subdivision so that no one road becomes the main thoroughfare within the development. 10<sup>th</sup> Ave and 6<sup>th</sup> Ave will be connected to Oaklea Drive directly adjacent to where the intersections exist presently. Phases 5 & 6 have been approved and will connect Darlington Drive with 9<sup>th</sup> Street, 8<sup>th</sup> Street, 7<sup>th</sup> Street, Breckenridge Drive, and Alderdale Drive, however Phases 5 & 6 are on hold due to the sewer issues. The proposed Phase 5 1<sup>st</sup> Addition is being submitted to include 19 lots along W 7<sup>th</sup> Avenue and one lot along the east side of Breckenridge Drive.

**The proposed plans for Phases 5 1<sup>st</sup> Addition are permitted uses within the JCMC and will not alter the layout of the approved road network.**

## *2. Width.*

*a. Generally. Widths of street right-of-way and paving design for streets shall be not less than those set forth in the table below; except that for a street abutting land not in the partition or subdivision area a lesser width may be allowed, in the discretion of the planning commission, where the partitioner or subdivider presents a satisfactory plan whereby such street will be expanded to the width otherwise required.*

*b. Existing Adjacent Street. The widths of street right-of-way provided in the table below shall be the minimum widths of right-of-way for streets existing along and adjacent to any boundary of the partition or subdivision area; and the partitioner or subdivider shall dedicate additional right-of-way, as determined by the planning commission in accordance with such table, for any such adjacent street where the existing width of right-of-way for such street is less than the minimum in such table.*

c. *Slope Easements.* Slope easements shall be dedicated in accordance with specifications adopted by the council under this section:

**Table 16.05.050: Street Standards**

<b>Type of Street</b>	<b>Right-of-Way Width</b>	<b>Paving Width *</b>	<b>Sidewalk Width **</b>	<b>Bike Lane Width</b>
<i>Arterials</i>	60' – 120' ****	36' – 52'	6.5'	6'
<i>Major and Minor Collector Streets</i>	50' – 80' ****	34' – 46'	5.5'	6' (if required)
<i>Local Streets</i>	40' – 60'	20' – 36'	5.5'	Not required
<i>Other Local Streets</i>	40' – 60'	20' – 36'	5.5'	Not required
<i>Cul-de-Sacs</i>	40' – 50'	28' – 36'	5.5'	Not required
<i>Cul-de-Sacs Bulb</i>	92' ***	70' ***	5.5'	Not required
<i>Hammerhead or "T" stubs</i>	30' "T" end	15' – 20'	5.5'	Not required

\* Paving measured from inside of curb to inside of curb.

\*\* Includes six-inch curb width.

\*\*\* Measured by diameter of circle constituting circular end.

\*\*\*\* The planning commission may require a width within the limits shown based upon adjacent physical conditions, safety of the public, and the traffic needs of the community, and in accordance with specifications adopted by the council under this section.

**Response:** Phase 5 1<sup>st</sup> Addition is located on the south and north side of W 7<sup>th</sup> Avenue which will be constructed with this portion of this subdivision proposal. Additionally, a portion of Breckenridge Drive will be constructed that fronts lots 101, 179, 180, 100, and 224. The proposal for Phase 5 1<sup>st</sup> Addition is down scaled from the approved Phase 5 & 6 subdivisions due to sewer constraints.

3. *Reserve Strips.* The planning commission may require the partitioner or subdivider to create a reserve strip controlling the access to a street, said strip to be placed under the jurisdiction of the council, when the planning commission determines that a strip is necessary:

- a. *To prevent access to abutting land at the end of a street in order to assure the proper extension of the street pattern and the orderly partitioning or subdivision of land lying beyond the street; or*
- b. *To prevent access to the side of a street on the side where additional width is required to meet the right-of-way standards provided in the table of subsection (A)(2)(c) of this subsection; or*
- c. *To prevent access to land abutting a street of the partition or subdivision, but not within the tract or parcel of land being partitioned or subdivided; or*
- d. *To prevent access to land unsuitable for building development.*

**Response:** Phase 5 1<sup>st</sup> Addition of the development does not have any proposed reserve strips and no street plugs are proposed. The streets will be constructed with each phase.

4. *Intersections of Streets.*

- a. *Angles.* Streets shall intersect one another at an angle as near to a right angle as is practicable, considering topography of the area and previous adjacent layout; where not so practicable, the right-of-way and street paving within the acute angle shall have a minimum of 30-foot centerline radius where such angle is not less than 60 degrees. In the case of streets intersecting at an angle of less than 60 degrees, then of such minimum as the planning commission may determine in accordance with the purpose of this chapter.
- b. *Jogs.* Intersections shall be so designed that no jog dangerous to the traveling public is created as a result of staggering of intersections; and in no case shall there be a jog of less than 100 feet between nearest or adjacent right-of-way lines.

**Response:** The streets are laid out to minimize dead end streets and maximize cross circulation within the subdivisions so that no one road becomes the main thoroughfare within the development. All streets intersect at 90-degree angles with the exception of 4<sup>th</sup> and Farmington for the avoidance of wetlands. No

intersections jog, and mid-block intersections are greater than 100 feet from each other as measured from the right of way lines.

**W 7<sup>th</sup> Avenue is proposed to be constructed with the submittal of Phase 5 1<sup>st</sup> Addition from Darlington east to include a portion of Breckenridge Drive.**

*5. Topography. The layout of streets shall give suitable recognition to surrounding topographical conditions, in accordance with the purpose of this chapter.*

**Response: The topography of the land is relatively flat, with a slight slope from east to west toward Flat Creek.**

*6. Future Extension of Streets. Where the partition or subdivision area is adjacent to land likely to be partitioned or subdivided in the future, streets shall continue through to the boundary lines of the tract under the same ownership of which the subdivision area is a part, where the planning commission determines that such continuation is necessary to provide for the orderly partitioning or subdivision of such adjacent land, or the transportation and access needs of the community.*

**Response: Three street stubs are proposed at the northerly and southerly property lines in the PUD master plan. Street stubs are provided at the south property line even though this property is not within the UGB, however it would be likely to be annexed into the City in future UGB expansions. No streets are stubbed to the west where the property is owned by the City and utilized as a sanitary sewer treatment facility. No street plugs are proposed with the construction of Phase 5 1<sup>st</sup> Addition.**

*7. Cul-de-Sacs. There shall be no cul-de-sacs more than 400 feet long or serving more than 18 single-family dwellings. Each cul-de-sac shall have a circular end with a minimum diameter of right-of-way width and paving as shown in the table of subsection (A)(2)(c) of this subsection.*

**Response: Within Phase 5 1<sup>st</sup> Addition there are no cul-de-sacs proposed. N/A**

*8. Street Names. Streets that are in alignment with existing named streets shall bear the names of such existing streets. Names for streets that are not in alignment with existing streets are subject to approval by the planning commission and shall not unnecessarily duplicate or resemble the name of any existing or platted street in the city. All streets running in a generally north and south direction shall be named in alphabetical order to conform to the established pattern in the city.*

**Response: Street names match the numbered grid for east-west avenues and match the alignment names for north-south drives as named in the Reserve at Junction City subdivision that lies to the north.**

**All street names were approved with the Rolling Meadows PUD master plan.**

9. *Grades and Curves.* Unless otherwise approved by the planning commission because topographical conditions will not reasonably permit, grades shall not exceed six percent on arterials, 10 percent on collector streets, or 12 percent on all other streets. Centerline radii on curves shall not be less than 300 feet on arterials, 200 feet on collector streets, or 100 feet on all other streets.

**Response:** All streets proposed and constructed will have grades of less than 5% and centerline radiuses of more than 100 feet for the Local Streets.

10. *Access Management.*

a. *Shared Access.* Subdivisions with frontage on the state highway system shall be designed to have a shared access point to and from the highway. All such subdivision accesses shall be reviewed by the Oregon Department of Transportation.

**Response:** The Rolling Meadows PUD property fronts Oaklea Drive, being a road under the jurisdiction of Lane County. No access to roads controlled by ODOT are proposed.

b. *Connectivity.*

i. *The street system of proposed subdivisions shall be designed to connect with existing, proposed, and planned streets outside of the subdivision as provided in this section.*

**Response:** Street stubs to the north will connect to planned streets within the Reserve at Junction City. The access points along Oaklea Drive in approved Phases 5 and 6 will match the existing 6<sup>th</sup> Ave and 10<sup>th</sup> Ave intersections upon completion. Construction of Phase 5 1<sup>st</sup> Addition will construct 7th Avenue from the stub off Darlington to the intersection of Breckenridge Drive and include lots that front Breckenridge Drive (lots 100, 101, 179, 180, and 224).

ii. *Wherever a proposed development abuts unplatted land or a future development phase of the same development, street stubs shall be provided to provide access to abutting properties or to logically extend the street system into the surrounding area. All street stubs shall be provided with a turn-around. Removal of the turn-around shall be at the option and cost of the owner of the lot where the turnaround is located.*

**Response:** As discussed previously, street stubs are proposed at the northern and southern property lines. No street stubs are proposed to the west since this property is owned by the City and contains the sewer treatment facility for the City.

iii. *Minor collector and local residential access streets shall connect with surrounding streets to permit the convenient movement of traffic between residential neighborhoods*

*or facilitate emergency and evacuation. Connections shall be designed to avoid or minimize through traffic on local streets.*

**Response:** The access points along Oaklea Drive are proposed within Phases 5 & 6 which will match the existing 6<sup>th</sup> Ave and 10<sup>th</sup> Ave intersections upon completion of these two phases. A portion of 7<sup>th</sup> Avenue within Phase 5 1<sup>st</sup> Addition will be constructed from the stub east of Darlington Drive to Lots 180 and 224. Breckenridge Drive will be constructed along lots 100, 101, 179, 180, and 224. The remainder of the streets within Phases 5 & 6 will be constructed with each Addition.

*B. Alleys.*

*1. Dedication. The planning commission may require adequate and proper alleys to be dedicated to the public by the partitioner or subdivider of such design and in such location as necessary to provide for the access needs of the partition or subdivision area in accordance with the purpose of this chapter.*

*2. Width. Width of right-of-way and paving design for alleys shall be not less than 20 feet, except that for an alley abutting land not in the partition or subdivision area a lesser width may be allowed, in the discretion of the planning commission, where the partitioner or subdivider presents a satisfactory plan whereby such alley will be expanded to the width otherwise required. Slope easements shall be dedicated in accordance with specifications adopted by the planning commission.*

*3. Corner Cut-Offs. Where two alleys intersect, 10-foot corner cut-offs shall be provided.*

*4. Grades and Curves. Unless otherwise approved by the planning commission where topographical conditions will not reasonably permit, grades shall not exceed 12 percent on alleys, and centerline radii on curves shall not be less than 100 feet.*

*5. Other Requirements. All provisions and requirements with respect to streets shall apply to alleys the same in all respects as if the word "street" or "streets" therein appeared as the word "alley" or "alleys," respectively.*

**Response:** No alleys are proposed with this application; therefore, this section is not applicable.

*C. Blocks.*

*1. Block Length. Block length shall not exceed 600 feet. In residential and commercial zones, maximum block perimeter shall be 1,600 feet. The planning commission may allow exceptions where pedestrian pathways are utilized as mid-block connections between streets.*

**Response: All blocks are laid out less than 600 feet in width.**

2. *Street Connectivity.* In order to promote efficient vehicular and pedestrian circulation throughout the city, land divisions and developments greater than two acres in size shall produce complete blocks bounded by a connecting network of public and/or private streets, in accordance with the following standards:

a. *The proposed development shall include street connections in the direction of all existing or planned streets within one-quarter mile of the development site. The proposed development shall also include street connections to any streets that abut, are adjacent to, or terminate at the development site.*

b. *The proposed development shall include streets that extend to undeveloped or partially developed land that is adjacent to the development site.*

c. *The requirements of subsections (C)(2)(a) and (b) of this section do not apply if it is demonstrated that the connections cannot be made due to impact of natural resource areas such as wetlands, streams, or upland wildlife habitat area or where existing development on adjacent lands, including previously subdivided vacant parcels, precludes a connection now or in the future.*

**Response: As discussed previously, street stubs are proposed at the northern and southern property lines within the approved PUD master plan. No street stubs are proposed to the west since this property is owned by the City and contains the sewer treatment facility for the City. Street connectivity for this addition will include the construction of 7<sup>th</sup> Avenue and Breckinridge Drive within this addition. Access will be gained from the section of 7<sup>th</sup> Avenue that was completed with Phase 1.**

3. *Pedestrian Ways.* When necessary for public convenience and safety, the planning commission may require the partitioner or subdivider to dedicate to the public pedestrian ways 10 feet in width to connect to cul-de-sacs, to pass through oddly shaped or unusually long blocks, or to provide access to schools, parks, or other public areas, of such design and location as reasonably required to facilitate pedestrian travel.

**Response: No pedestrian ways are proposed within Phase 5 1<sup>st</sup> Addition. However, the blocks in Phase 5 and Phase 6 backing up to Oaklea Drive will have pedestrian mid-block connections to Oaklea Drive located within the park on the east side of Alderdale Drive when completed.**

4. *Easements for Utilities.* Dedication of easements for stormwater sewers and for access thereto for maintenance, in order to safeguard the public against flood damage and the accumulation of

surface water, and dedication of easements for sanitary sewers and for access thereto for maintenance, and dedication of easements for other public or private utilities, may be required of the partitioner or subdivider by the planning commission along lot rear lines, lot side lines, or elsewhere as necessary to provide needed facilities for present or future development of the area in accordance with the purpose of this chapter. Easements for utility lines shall be not less than 14 feet in width; except that, for an easement abutting land not in the partition or subdivision area, a lesser width may be allowed, in the discretion of the planning commission, where the petitioner or subdivider presents a satisfactory plan whereby such easement will be expanded to the width otherwise required.

**Response:** Where required, easements for utilities will be dedicated on the final plat for Phase 5 1<sup>st</sup> Addition Subdivision.

*D. Perimeter Fences.* Perimeter fences shall be required where rear yards abut an existing or planned street. The perimeter fence shall be sight-obscuring and at least five feet in height, and shall be set back at least three feet from the sidewalk or right-of-way. At least one deciduous shade tree (a minimum of two inches in caliper at planting) shall be provided for each 50 lineal feet of frontage. At the time of application review, the planning commission may also require additional subdivision perimeter fencing, retaining walls, or other perimeter treatment in order to address privacy, stormwater runoff, or other issues relating to compatibility with adjacent properties.

**Response:** No perimeter fencing is proposed with the development of Phase 5 1<sup>st</sup> Addition.

*E. Lots.* Lot sizes in mobile home subdivisions shall conform to the provisions of Chapter [17.100 JCMC](#), Mobile Homes, rather than this subsection (E).

1. Size and Frontage.

a. General Requirements.

*i. Width.* Each lot shall have an average width between the lot side lines of not less than 60 feet. Each corner lot and each authorized key lot and butt lot shall have an average width between the lot side lines of not less than 65 feet.

**Response:** The applicant submitted and was approved for the Rolling Meadows PUD master plan that allows a 15% reduction in lot density. The applicant was granted relaxation under (b) Exceptions below for lot width with the approved PUD.

All lots within the proposed Low-Density zone have a minimum of 50 feet of frontage (single family dwellings) with all Medium Density lots within the proposed Phase 5 1<sup>st</sup> Addition are allowed a minimum of 34 feet of frontage, lot

depth of 90 feet, and lot area 3,000 square feet with the submitted and approved PUD Modification (PUD-23-24).

*ii. Depth. Each lot shall have an average depth between the lot front line and the lot rear line of not less than 80 feet and not more than two and one-half times the average width between the lot side lines. Each double frontage lot shall have an average depth between the lot front line and lot rear line of not less than 120 feet, unless a lesser depth is approved by the planning commission where necessitated by unusual topographic conditions.*

*Lot size in an R2 zone, the minimum lot size shall be as follows:*

- A. The minimum lot area for single-family dwellings shall be 5,000 square feet.*
- B. The minimum lot area for single-family attached dwellings shall be 3,500 square feet.*
- C. The minimum lot area for two-family dwellings (duplexes) shall be 7,000 square feet.*
- D. The minimum lot area for multiple-family dwellings shall be 7,500 square feet.*
- E. The minimum lot depth shall be 70 feet.*
- F. The minimum lot width shall be 50 feet and 35 feet for cul-de-sac.*

**Response: Phase 5 1<sup>st</sup> Addition of Rolling Meadows PUD includes R1 and R2 zoned lots and as noted above all Low Density lots have a minimum of 50 feet of frontage with a minimum area of 5,000 sq.ft. Medium Density lots within the proposed master plan are allowed a minimum of 34 feet of frontage, lot depth of 90 feet, and lot area 3,000 square feet with the submitted and approved PUD Modification (PUD-23-24).**

*iii. Area. Minimum lot area shall be in accord with requirements for the zoning district within which the lot is located.*

**Response: The applicant submitted and was approved for the Rolling Meadows PUD master plan that allows a 15% reduction in lot density. Therefore, Phase 5 1<sup>st</sup> Addition Low Density lots a minimum of 50 feet of frontage with a minimum area of 5,000 sq.ft. with Medium Density lots allowed a minimum of 34 feet of frontage, lot depth of 90 feet, and lot area 3,000 square feet with the submitted and approved PUD Modification (PUD-23-24).**

*iv. Frontage. Each lot shall have frontage of not less than 60 feet upon a street, except that a lot on the outer radius of a curved street or facing the circular end of a cul-de-sac shall have frontage of not less than 35 feet upon a street, measured on the arc.*

**Response: The applicant submitted and was approved for the Rolling Meadows PUD master plan and the Rolling Meadows Major Modification that allows a 15% reduction in lot density. Therefore, all lots within the proposed Low-**

Density zone have a minimum of 50 feet of frontage (single family dwellings), and the Medium Density zone have a minimum of 45 feet (single family dwellings), and a minimum of 34 feet (single-family attached dwellings with the PUD Major Modification approval) except for cul-de-sacs which have a minimum of 35 feet.

v. Reverse Frontage.

*(A) Lots that front on more than one street shall be required to locate motor vehicle accesses on the street with lower functional classification.*

*(B) When a residential subdivision is proposed that would abut an arterial, it shall be designed to provide through lots along the arterial with access from a frontage road or interior local road. Access rights of these lots to the arterial shall be dedicated to the city and recorded with the deed (reserve strip). A berm or buffer yard may be required at the rear of through lots to buffer residences from traffic on the arterial. The berm or buffer yard shall not be located within the public right-of-way.*

**Response: Lots along Oaklea Drive and the first block of 10<sup>th</sup> Ave and 6<sup>th</sup> Ave will take access off the street with the lower functional classification. The limited access provisions will be recorded with the final plat of Phases 5 & 6 Additions once completed with each phase.**

b. Exceptions.

*i. Partition or Subdivision Area Developed as a Unit. The planning commission may, in its discretion, authorize relaxation of the parcel or lot size and frontage requirements specified herein where the partitioner or subdivider presents a plan satisfactory to the planning commission whereby the entire partition or subdivision area will be designed and developed with provision for proper maintenance of recreation and park area which will be commonly available for recreation and park purposes to the residents of the partition or subdivision area, and which the planning commission determines will be of such benefit to said residents as is equal to that which would be derived from observance of the parcel or lot size and frontage requirements otherwise specified, and will be in accordance with the purpose of this chapter.*

**Response:**

**The applicant was approved for a relaxation of the parcel lot frontage requirements from the required 50' single-family dwellings to 45' with 15%**

reduction within R-2 zoning. The applicant submitted and was approved for a reduction of lot width for two unit attached single-family dwellings to 34 feet.

The applicant is proposing to dedicate 1.0 acre for several park areas in accordance with these regulations in response to relaxing the lot size and frontage requirements.

Phase 5 Subdivision is proposing the dedication of 16,397 sq. ft. for a park to partially meet the requirements above for 1.0 acre.

Phase 2 is proposing 2 parks to meet the required 1.0 acre. Park 1 = 15,999 square feet and Park 2 = 7,264 square feet.

No park areas are proposed within the current application for Phase 5 1<sup>st</sup> Addition.

*ii. Land Zoned for Commercial or Industrial Use. The planning commission may, in its discretion, authorize relaxation of the parcel or lot size and frontage requirements specified herein in the case of land zoned for commercial use, where such relaxation is necessary in consideration of the suitability of the land for such use, and in accordance with the purpose of this chapter.*

**Response: The property associated within this PUD is not zoned commercial or industrial, therefore this section is not applicable.**

*iii. Parcel or Lot Retained for Future Partition or Subdivision. The planning commission may, in its discretion, waive parcel or lot frontage requirements where, in its judgment, a parcel or lot should and will be retained by the partitioner or subdivider, and future partition or subdivision of such parcel or lot will be the highest and best use thereof, and such use will be best protected by the creation of a reserve strip separating such parcel or lot from any street.*

**Response: The applicant is submitting Phase 5 1<sup>st</sup> Addition zoned R-1 and R-2 so this section is not applicable to this application. No parcels or lots are retained for future partition.**

*2. Key Parcels or Lots and Butt Parcels or Lots. There shall be no key parcels or lots nor butt parcels or lots, except where authorized by the planning commission where such parcels or lots are necessitated by unusual topographic conditions or previous adjacent layout.*

**Response: No Key lots or Butt lots are proposed with this application.**

3. *Parcel and Lot Side Lines.* As far as is practicable, parcel and lot side lines shall run at right angles to the street upon which the parcels or lots face, except that on curved streets they shall be radial to the curve.

**Response: To the greatest extent possible, all lot lines are either radial or perpendicular to the street right of way.**

4. *Suitability for Intended Use.* All parcels and lots shall be suitable for the purpose for which they are intended to be used. No parcel or lot shall be of such size or design as to be detrimental to the health, safety, or sanitary needs of the residents of the partition or subdivision area or of such parcel or lot, as determined by the planning commission in accordance with the purpose of this chapter.

**Response: All lots are designed so that they meet the Junction City zoning and provide for the health, safety, and sanitary needs of the future residents.**

5. *Future Partitioning or Subdivision of Parcels or Lots.* Where the partition or subdivision will result in a parcel or lot one-half acre or larger in size which, in the judgment of the planning commission, is likely to be partitioned or subdivided in the future, the planning commission may require that the location of parcel or lot lines and other details of layout be such that future partition or subdivision may readily be made without violating the requirements of this chapter and without interfering with orderly extension of adjacent streets. Any restriction of buildings within future street locations shall be made a matter of record, if the planning commission deems it necessary for the purpose of future subdivision.

**Response: This application is for Phase 5 1<sup>st</sup> Addition of the approved Rolling Meadows PUD. The High-Density lot #308 in Phase 6 is 44,924 sq.ft. and is being proposed for apartments at this time in the approved Phase 6 which will be included in a future Addition.**

6. *Panhandle Lots.* Panhandle lot configurations shall not be utilized in new subdivisions. The planning commission may authorize exceptions from frontage requirements for panhandle lots in the R1 and R2 zones only in established neighborhoods; provided, that the following standards, applicable to all panhandle lots, are met:

a. *Minimum lot sizes for panhandle lots shall be as follows, unless JCMC Title [17](#) requires larger minimum lot sizes:*

i. *All lots and parcels in an R1 zone must be at least 6,000 square feet, exclusive of the panhandle; and*

*ii. All lots and parcels in an R2 zone must be at least 5,000 square feet, exclusive of the panhandle;*

*b. Minimum panhandle width shall be as follows, whether or not the panhandle is used for access:*

*i. One rear lot or parcel: 15 feet;*

*ii. Two or more rear lots or parcels: 25 feet;*

*c. Minimum access paving width of the panhandle or abutting driveway used for access shall be as follows:*

*i. One or two rear lot(s) or parcel(s): 15 feet;*

*ii. Three or four rear lots or parcels: 20 feet (to preserve existing natural features, paving width may be reduced to 22 feet, except for the first 25 feet back from the sidewalk, with the approval of the planning commission if both sides of the driveway are landscaped in accordance with an approved landscape plan);*

*d. Driveways (which may or may not be the panhandle) and parking areas shall have a durable, dust-free surfacing of asphalt concrete, portland cement concrete or other approved material;*

*e. Use of a panhandle for access shall be permitted only if creation of a public street, including a future public street, is not possible because:*

*i. Physical conditions preclude development of a public street. Such conditions may include, but are not limited to, topography or the existence of natural resource areas such as wetlands, ponds, streams, channels, rivers or lakes, or a resource on the National Wetland Inventory or under protection by state or federal law;*

*ii. Buildings or other existing development on adjacent lands, including previously subdivided but vacant lots or parcels, physically preclude a connection now or in the future, considering the potential for redevelopment in the planning period;*

*f. A maximum of four rear lots or parcels may be assigned to a single panhandle;*

*g. Vehicular access from public streets to the rear lots or parcels may be obtained one of three ways:*

*i. Via a panhandle driveway;*

*ii. Via an existing alley;*

iii. Via an abutting property's driveway;

h. If an abutting property's access driveway is used:

i. An access easement maintenance agreement shall be required and shall be recorded in the Lane County office of deeds and records;

ii. There shall be adequate room elsewhere on the abutting property to meet off-street parking requirements for that property;

i. When the panhandle is used for access and the abutting property owner requests a visual buffer at the time of land division review, that buffer shall consist of the following:

i. A minimum five-foot-high site-obscuring fence or wall; or

ii. Landscaping that will be five feet high and 75 percent site-obscuring within five years;

j. If access is provided via an existing unimproved alley, the property owner filing for the land division shall improve the alley to city standards. The alley must be able to provide automobile and emergency vehicle access to a public street;

k. Whether or not the panhandle is used for access, it shall remain free of structures and be available for possible future access to a public street;

l. Each rear lot or parcel shall have two parking spaces and shall have sufficient turnaround area to eliminate the necessity for a vehicle to back out onto the street. The two spaces shall not be located in the panhandle portion of driveways;

m. The building official shall not issue a certificate of occupancy until the project is completed in accordance with approval conditions, this code and JCMC Title [17](#);

n. Except as provided herein, the design and development standards of the zone district in which the panhandle lots or parcels are located shall apply.

**Response: No panhandle lots are proposed with this application, therefore this section is not applicable.**

*F. Drainage. Where land in the partition or subdivision area is or will be periodically subject to accumulations of surface water or is traversed by any water course, channel, stream or creek, the planning commission may require the partitioner or subdivider to provide for adequate unrestricted drainage over drainage land by dedicating to the public easements therefor approved by the planning commission as adequate for the drainage needs of the area; or, where necessary, in the judgment of the*

planning commission, for protection of such needs, by conveying ownership of such drainage land for drainage purposes to the city.

**Response:** Preliminary drainage calculations are included with the tentative subdivision plan to demonstrate there is adequate area dedicated to stormwater treatment and detention. The overall plan will be to provide master drainage facilities designed to service the entire development, with expansion of the system being constructed with each phase. The drainage facilities are located on the west side of the development, with runoff discharge being routed to Flat Creek.

*G. Railroads.*

*1. Crossings. Special requirements may be imposed by the planning commission, including but not limited to provisions for separation of street and railroad grades, in connection with any railroad crossing which will immediately affect the safety of the residents of the partition or subdivision area, for the protection of such residents, and the safety of the general public, in accordance with the purpose of this chapter.*

*2. Partition or Subdivision Area Adjacent to Right-of-Way. Where the partition or subdivision area is adjacent to a railroad right-of-way, and the surrounding economic and physical conditions indicate such property will be used for industrial purposes in the normal growth of the community, all streets shall be located at a sufficient distance from said right-of-way to allow for reasonable sites for industrial use adjacent to said right-of-way.*

**Response:** No railroads are within or adjacent to the proposed development, therefore this section is not applicable.

*H. Partial Development. Where the partition or subdivision area includes only a part of the tract owned by the partitioner or subdivider, the planning commission may require a sketch of a tentative layout of streets in the remainder of said tract.*

**Response:** The applicant submitted the Rolling Meadows PUD master plan covering all properties owned by the subdivider showing a preliminary layout of the entire property.

**Phase 5 was shown on the approved Master Plan (File PUD-23-24) and is being submitted now as Phase 5 1<sup>st</sup> Addition due to sewer constraints.**

*I. Recreational Area. The planning commission, after council approval first having been obtained, may require, as a condition of approval of the subdivision, either:*

1. The dedication of land for park and recreational purpose of an amount equal to a ratio of not less than one acre of recreational area to every 100 people of the ultimate population in the subdivision;  
or

2. The payment to the city of a sum as established by the resolution adopting park systems development charges for each living unit permitted to be constructed within the subdivision. Payment of the charge shall be made at the time the building permit for construction of each living unit is issued by the city. The amount of the charge shall be that prescribed in the parks systems development resolution in effect at the time the individual permit is issued.

In exercising the discretion of requiring the dedication of land or the payment of money, the commission shall consider recreational needs of the ultimate population of the subdivision and the extent to which a dedication of land under the above rate would fulfill those needs.

All moneys received from the above provision shall be deposited in the recreational reserve area fund and shall be expended from that fund for the purpose of purchasing recreational land and making improvements thereof.

**Response:** The PUD master plan is developed with approximately 19.5 acres of open space, the majority of which reside on the west side. One acre of park area is being dedicated within multiple phases of the development. Additionally, a system of recreational trails will be developed within the wetland area, providing greater than one acre of open space for every 100 people within the subdivision.

Phase 5 1<sup>st</sup> Addition does not have any park area only lots for development. The park in Phase 1 is completed and each additional park land dedicated will be constructed with the addition they are located in.

J. Building Lots Filled. All building lots shall be filled in accordance with accepted engineering practice. All fill shall be placed in accordance with Chapter 70 of the Oregon Structural, Specialty and Fire and Life Safety Code.

**Response:** All lots requiring fill will be done so in accordance with accepted engineering practices with proper compaction and structural fill requirements.

K. Finish Floor Elevations. Finish floor elevations shall be established for all buildings on the final plat in accordance with elevations established by and for the city of Junction City.

**Response:** A minimum finished floor elevation will be set with the final construction grading plan for the project. This minimum finished floor elevation will be listed on the final plat for each phase.

L. *Utility Access.* All accesses to utilities are to be brought to finish grade. [Ord. [1116](#) § 1, 2003; Ord. [1103](#) § 1, 2002; Ord. [1065](#) § 1, 1999; Ord. [1038](#) § 2, 1997; Ord. [846](#) § 12, 1982; Ord. [809](#) § 5, 1980.]

**Response:** All utilities will be designed and installed so that lids and risers are at or above finished grade.

**16.05.060 Improvements.**

A. *Submitting Specifications.* The planning commission shall prepare and submit to the council specifications, and amendments thereto, for construction of streets and alleys, construction of curbs and gutters, dedication of slope easements for streets and alleys, construction of drainage facilities, and construction of pedestrian ways in subdivision areas. Such specifications shall conform to proper engineering standards relevant thereto, and be so devised as to facilitate provision for the health, safety, and welfare needs of the city and area affected, in accordance with the purpose of this chapter.

**Response:** The applicant submitted and was approved for the Rolling Meadows PUD master plan. This application is for Phase 5 1<sup>st</sup> Addition of the development with improvements that meet the intent of the Junction City Municipal Code.

B. *Land Surface Drainage.* Such grading shall be done and such drainage facilities shall be constructed by the partitioner or subdivider as are adequate for the purpose of proper drainage of the partition or subdivision area and of areas affected thereby, and for the preservation of healthful and convenient surroundings and conditions for residents of the partition or subdivision area and for the benefit of the general public, and in accordance with specifications adopted by the city council.

**Response:** The applicant will submit final engineering drawings that show the developed site will meet the requirements of this section and the Junction City Public Works for drainage considerations. Runoff will be collected with catch basins and underground storm piping and routed to drainage facilities located on the west side of the site. Runoff will be properly treated and detained prior to being released to Flat Creek.

C. *Streets and Alleys.* The partitioner or subdivider shall grade and pave all streets and alleys in the partition or subdivision area to the width specified in JCMC [16.05.050](#), and provide for drainage of all such streets and alleys, and construct curbs and gutters within the partition or subdivision area, in accordance with specifications of this chapter. Construction of such improvements shall be subject to inspection and approval by the council's street and alley committee.

**Response:** The applicant is submitting tentative subdivision plans for Phase 5 1<sup>st</sup> Addition of the development with improvements that meet the requirements for Local Street width and layout as specified in JCMC 16.05.050.

D. *Sidewalks.* Sidewalks shall be located and constructed to conform with Chapter [12.20](#) JCMC.

**Response:** The applicant will submit final engineering drawings with sidewalk locations and design as specified in JCMC 12.20.

*E. Pedestrian Ways. A walk strip not less than five feet in width shall be paved in the center of all dedicated pedestrian ways. Such paving shall conform to specifications adopted by the city council.*

**Response:** All pedestrian walkways are designed with a minimum of 5' paved width within Phase 5 1<sup>st</sup> Addition along the portion of 7<sup>th</sup> Avenue and Breckenridge Drive proposed for construction. Pedestrian walkways that are to be utilized as emergency fire access will be designed with a minimum of 20' paved width, however no pedestrian walkways are proposed with this subdivision application that will serve emergency fire access.

*F. Street Light and Fire Hydrant Installations. The partitioner or subdivider shall provide for the installation of all street lights and fire hydrants in accordance with city specifications.*

**Response:** Street light locations will meet the requirements of the Junction City lighting specifications. All fire hydrant locations will be installed per the requirements of the Junction City Rural Fire Department. Both lighting and fire hydrant locations will be shown on the final engineering drawings for each phase of the development.

**This application is for Phase 5 1<sup>st</sup> Addition and will comply with the requirements above.**

*G. Performance Agreement. If all improvements required by the planning commission and this chapter are not completed according to specifications, as required herein, prior to the time the final map or plat is duly submitted for consideration and approval, the planning commission may accept in lieu of said completion of improvements a performance agreement executed by the partitioner or subdivider conditioned on faithful performance and completion of all such improvements within a period of time stated in such performance agreement and approved by the planning commission. [Ord. 809 § 6, 1980.]*

**Response:** The applicant will either construct the required improvements or comply with the performance agreement provisions as outlined in this section. Phase 5 1<sup>st</sup> Addition is located on the south and north side of 7<sup>th</sup> Avenue and a small section of Breckenridge Drive with this portion of road construction within this Addition. Applicant shall comply with (G) above as applicable.

**16.05.070 Modification of provisions.**

*A. Application for Modification.*

1. *Time for Submitting Application.* Concurrently with submitting a preliminary plan, map or plat to the secretary of the planning commission for planning commission consideration and approval, a partitioner or subdivider may submit to the secretary of the planning commission an application for a modification of any provision of JCMC [16.05.040](#) through [16.05.060](#).

2. *Contents of Application.* An application for a modification shall be a verified petition stating the provision sought to be modified and stating facts showing that:

a. Such provision, if strictly applied, would cause unique and unnecessary hardship to such partitioner or subdivider in partitioning or subdividing the partition or subdivision area; and that

b. Modification of such provision would not be contrary to the purpose of this chapter for the reason that:

i. Where the application is for a modification of any provision of JCMC [16.05.040](#) or [16.05.050](#), unusual topographic conditions or previous layout of the partition or subdivision area or neighboring area reasonably require such modification, and such modification will not be substantially injurious to the best use and value of property in the neighboring area; or

ii. Where the application is for a modification of any provision of JCMC [16.05.060](#), the purpose of such provision has been fulfilled without a strict application thereof, and the interest of the public in efficient transaction of public business will best be served by such modification.

**Response:** The applicant submitted a Major Modification for Rolling Meadows PUD to allow for the construction of two-unit single-family attached dwellings with lot widths of 34' and lot depths of 90', revised lot layout, and a slight realignment at the intersection of Farmington Drive and 4<sup>th</sup> Street. This Major PUD Modification was approved by the Planning Commission.

#### *B. Consideration of Application by Planning Commission.*

1. *Time of Consideration.* At the planning commission meeting at which the preliminary plan, map or plat accompanying the application for a modification is to be considered by the commission for approval, and prior to such consideration, the planning commission shall consider such application for modification.

2. *Allowance of Modification by Planning Commission.* If a majority of a quorum of the planning commission determines from such evidence as it deems necessary and competent, that the circumstances specified in subsection (A)(2)(b)(i) or (ii) of this section have been shown to exist, it

shall allow a modification of such provision referred to in such application to such extent and on such terms and conditions as it considers proper, in accordance with the purpose of this chapter.

3. *Effect of Allowance of Modification.* After the procedures provided in JCMC [16.05.040](#) and [16.05.050](#) have been duly complied with, the planning commission shall proceed to consider the preliminary plan, map or plat which accompanied the application for such modification. Such consideration shall proceed under the requirements therefor heretofore provided in this chapter; but the planning commission may consider any provision of JCMC [16.05.040](#) through [16.05.060](#) to be satisfied to the extent and under the conditions and terms of the modification allowed.

4. *Refusal to Allow Modification.* If a modification is not allowed by the planning commission, the application for modification shall be deemed to have been denied; and the planning commission shall proceed to consider the preliminary plan, map or plat which accompanied the application for such modification under the requirements therefor heretofore provided in this chapter.

[Ord. [821](#) § 1, 1981; Ord. [809](#) § 7, 1980.]

**Response:** The applicant submitted and was approved for a Major modification of the masterplan allowing a reduction of lot width of 34' and lot depth of 90' for two-unit single-family attached dwelling in R2 zones. Additionally, a revised masterplan layout was approved to reflect the two-unit single-family attached dwelling lots in R2 zones and a slight realignment of the intersection of Farmington Drive and 4<sup>th</sup> Street.

This application is for Phase 5 1<sup>st</sup> Addition and the modifications approved above will be adhered to with this subdivision application.

**16.05.080 Appeals.**

A. *Time for Taking Appeal.* Any partitioner or subdivider who has duly submitted a map or plat, a preliminary plan, or a final map or plat under JCMC [16.05.040](#) may appeal to the council if the planning commission does not approve such map or plat within 45 days after such map or plat is so submitted, and the partitioner or subdivider believes that such failure to approve such map or plat is wrongful. Such appeal shall be taken no later than 12 days after the expiration of such 45-day period.

B. *Manner of Taking Appeal.* Such appeal shall be taken by filing with the council a copy of such preliminary plan, map or plat, accompanied by a verified petition for mandate, stating succinctly the grounds on which the appellant believes failure to approve such plan, map or plat is wrongful. All applications for appeal shall be accompanied by a fee equal to the average cost as prescribed by resolution or ordinance of the city council in effect at the time the application is filed.

C. *Hearing of Appeal.* No later than 20 days thereafter, upon at least five days' notice mailed to the partitioner or subdivider by registered or certified mail, the council shall hear the appeal in public session.

*At the hearing, the council shall consider any evidence presented by the appellant, together with his petition for mandate, his plan, map or plat, any reports, comments, or information with respect thereto from any public office or official theretofore considered by the planning commission, the minutes of the planning commission applicable thereto, and any other evidence desired for consideration by the council and presented at such hearing. Technical rules of evidence shall apply, but all evidence given orally shall be reduced to writing in summary form and all documentary evidence shall be considered public.*

**D. Ruling on Appeal.**

*1. Scope of Ruling. The ruling of the council on the appeal shall be limited to the interpretation of provisions of this chapter applicable to the grounds for appeal stated in the petition for mandate and a determination of whether such provisions have accordingly been lawfully applied by the planning commission.*

*2. Action on Ruling. If the council finds against the appellant, it shall enter an order denying the petition and closing the appeal. If the council finds in favor of the appellant, it shall issue a mandate to the planning commission stating wherein the planning commission has erred, instructing the planning commission as to the correct application of this chapter with respect to appellant, and directing the planning commission to reconsider such plan, map or plat upon appellant's resubmitting the same under subsection (A) of this section. A copy of such mandate shall be sent to the appellant by registered or certified mail.*

*E. Effect of Mandate. Such mandate shall be binding on the planning commission on all matters specifically determined herein, as to the plan, map or plat with respect to which the petition for mandate was filed, and no other. Such mandate shall become null and void, if appellant does not within 30 days duly submit such plan, map or plat again. [Ord. [1112](#) § 1, 2003; Ord. [1065](#) § 1, 1999; Ord. [821](#) § 2, 1981; Ord. [809](#) § 8, 1980.]*

**Response: The applicant is not requesting an appeal; therefore, this section is not applicable.**

**16.05.090 Filing fees.**

*Before accepting for filing any application for approval of a partition or subdivision, the city recorder's office shall charge and collect a fee as established by resolution or ordinance of the city council in effect at the time the application is filed. [Ord. [1065](#) § 1, 1999; Ord. [809](#) § 9, 1980.]*

**Response: The applicant will submit with the application for preliminary subdivision approval all required review fees as identified by Junction City Planning. .**

**16.05.100 Liability.**

*Any person, organization or corporation carrying out any authority they receive under the terms of this chapter who or which shall subsequently be liable for negligent or other wrongful conduct in exercising the authority shall hold the city harmless from any liability which may be incurred by the city for such person's, organization's or corporation's negligent or other wrongful conduct. [Ord. 809 § 10, 1980.]*

**Response: The applicant agrees to the provisions of this chapter.**

**16.05.110 Enforcement.**

*No land shall be conveyed, no building shall be constructed, nor shall a permit for the construction of a building be issued on any parcel not conforming to this chapter. [Ord. 809 § 11, 1980.]*

**Response: The applicant agrees to the provisions of this chapter.**

**16.05.120 Exceptions.**

*This chapter shall not apply to any parcel not conforming to the provisions of this chapter for which a deed is of record or for which a contract of sale is in full force and effect recorded prior to the effective date of the ordinance codified in this chapter. [Ord. 809 § 12, 1980.]*

**Response: The applicant agrees to the provisions of this chapter.**

**16.05.130 Violations and penalties.**

*A person, firm or corporation violating any of the provisions of this chapter shall upon conviction thereof be punished by a fine of not more than \$200.00. Each such person, firm, or corporation shall be deemed guilty of a separate offense for each and every day during any portion of which any violation of any provision of this chapter is committed or continued by such person, firm, or corporation, and shall be punished accordingly. [Ord. 809 § 13, 1980.]*

**Response: The applicant agrees to the provisions of this chapter.**

**2. TITLE 17: ZONING AND LAND USE**

**17.10 Single Family Residential Zone (R1)**

**17.10.010 Uses permitted outright.**

In an R1 zone, only the following uses and their accessory uses are permitted outright:

- A. Single-family dwelling conforming to the Uniform Building Code.
- B. Residential care home.
- C. Day care home.

D. Home occupations.

E. Accessory structures.

F. Accessory dwelling units provided they conform to the following:

1. Accessory dwelling unit must comply with the Oregon Uniform Building Code – One- and Two-Dwelling Specialty Code.
2. The accessory dwelling unit may be a detached cottage, a unit attached to or above a garage, or in a portion of an existing house.
3. The primary residence or accessory dwelling shall be owner-occupied or occupied by a family member. A deed restriction is required, and a copy of the recorded deed shall be submitted to the city administrator or designee prior to issuance of a building permit.
4. A maximum of one accessory dwelling unit is allowed per lot.
5. The floor area of the accessory dwelling unit shall not exceed 800 square feet.
6. The building height of a detached accessory dwelling (i.e., separate cottage or second floor above a detached garage) shall not exceed 25 feet.
7. An accessory dwelling is subject to existing setback requirements, with the exception of the rear setback if the rear lot line borders an alley, in which case the minimum setback shall be four feet.

G. Manufactured homes provided they conform to the following:

1. The structure shall be multi-sectional and enclose a space of no less than 1,000 square feet.
2. The dwelling shall be placed on an excavated and backfilled foundation and enclosed at the perimeter such that the manufactured dwelling is located not more than 12 inches above grade.
3. The dwelling shall have a pitched roof of at least three feet in height for every 12 feet of width.
4. Exterior siding and roofing shall be similar in color, material, and appearance to the exterior siding and roofing material commonly used on residential dwellings within the community, or which is comparable to the predominant materials used on surrounding dwellings as determined by the city building inspector.
5. The exterior thermal envelope shall be certified by the manufacturer to meet the performance standards required of single-family dwellings built under the State Building Codes.

6. The dwelling shall provide on-site covered parking consistent with the predominant construction immediately surrounding dwellings.

H. Uses similar to those listed above. [Ord. [1116](#) § 1, 2003; Ord. [975](#) § 3, 1993; Ord. [950](#) § 9, 1991.]

**Response: The proposed use for all lots within the low-density residential zone will be single family residential. Phase 5 1<sup>st</sup> Addition is proposing 17 (seventeen) R1 Single Family lots.**

**17.10.020 Conditional uses permitted.**

In an R1 zone, the following uses and their accessory uses are permitted when authorized in accordance with the requirements of Chapter [17.130](#) JCMC:

A. Cemetery.

B. Church.

C. Day care facility.

D. Golf course and other open land recreational use, but excluding intensive commercial amusement uses such as “pitch and putt” golf course, automobile race track or amusement park.

E. Governmental structure or land use including but not limited to a public park, playground, recreational building, fire station, library, museum, or civic center.

F. Grange Hall or community building.

G. Hospital, sanitarium, rest home, home for the aged, nursing home or convalescent home.

H. Residential care facility.

I. School: nursery, day care, primary, elementary, junior or senior high.

J. Utility lines or substation.

K. Mortuary. [Ord. [1116](#) § 1, 2003; Ord. [1105](#) § 1, 2002; Ord. [950](#) § 10, 1991.]

**Response: No conditional uses or subdivisions are proposed within R1 low-density residential zoning; therefore, this section is not applicable.**

**17.10.030 Lot size.**

In an R1 zone, the lot size shall be as follows:

A. The minimum lot area shall be 6,000 square feet.

B. The minimum lot width shall be 60 feet and 35 feet for cul-de-sac lots. [Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 11, 1991.]

**Response: The applicant submitted and was approved for Rolling Meadows PUD master plan that allows a 15% reduction in lot density. All Low Density lots within the proposed master plan have a minimum of 50 feet of frontage, with the exception of cul-de-sac lots which have a minimum curved length of 35 feet. Additionally, all lots within the Low-Density zone will have a minimum area of 5000 sq.ft. 17 R-1 Low Density lots are proposed with this application for Phase 5 1<sup>st</sup> Addition.**

#### **17.10.040 Setback requirements.**

Except as provided in JCMC [17.95.060](#), in an R1 zone, the yards, measured from the property line to the foundation of the building with a maximum projection of three feet into any setback area as defined in JCMC [17.10.070](#), shall be as follows:

A. The front yard shall be a minimum of 18 feet to the front facade of the house and a minimum of 20 feet to the garage. Covered but unenclosed porches shall be allowed to be a minimum of 10 feet from the property line, as long as they do not encroach into a public utility easement (see Appendix A, Diagram 4).

B. Each side yard shall be a minimum of six feet, except that on corner lots, the side yard on the street side shall be a minimum of 15 feet.

C. The rear yard shall be a minimum of 15 feet. An exception shall be permitted where an accessory dwelling unit, garage, or other accessory structure is located at the rear lot line abutting an alley, in which case the setback shall be a minimum of four feet. [Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 12, 1991.]

**Response: The applicant submitted and was approved for the Rolling Meadows PUD Masterplan that allows a 15% reduction in lot density. Therefore, the applicant is requesting a PUD setback of 5 feet for interior side yards, and a 10 setback for exterior side yards. All other setbacks will meet the provisions of this section.**

#### **17.10.050 Heights of buildings.**

In an R1 zone, no building shall exceed a height of 30 feet. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 13, 1991.]

**Response: All buildings within the Low-Density residential zones will be 30 feet or less in height.**

#### **17.10.060 Lot coverage.**

In an R1 zone, buildings shall not occupy more than 40 percent of the lot area except where an accessory dwelling unit is constructed, and then buildings shall not occupy more than 50 percent of the lot area. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 14, 1991.]

**Response: All buildings within the Low-Density residential zones will meet the 40-50% coverage requirement as outlined in this chapter.**

**17.10.070 Setback exceptions.**

In an R1 zone, the following architectural features are allowed to encroach into the setback yards: eaves, chimneys, bay windows, overhangs, and similar architectural features may encroach into setbacks by up to three feet; provided, that the State Fire Code is met. Walls and fences may be placed on property lines, subject to the standards in JCMC [17.95.020](#). Walls and fences within front yards shall additionally comply with the vision clearance standards in JCMC [17.95.090](#). [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 14A, 1991.]

**Response: All buildings within the Low-Density residential zone will meet the setback exceptions and fencing requirements as outlined in this chapter.**

**17.15 Attached and Detached Single Family Dwellings and Two Family Duplex Residential Zone (R2)**

**17.15.010 Uses permitted outright.**

In an R2 zone, only the following uses and their accessory uses are permitted outright:

- A. Attached and detached single family dwellings and two-family dwelling (duplexes).
- B. A use permitted in the R1 zone.
- C. A use similar to those listed above. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 15, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition includes 17 Low Density R1 single family lots.**

**17.15.020 Conditional uses permitted.**

In an R2 zone, the following uses and their accessory uses are permitted when authorized in accordance with the requirements of Chapter [17.130](#) JCMC:

- A. A use permitted as a conditional use in an R1 zone.
- B. Multiple-family dwelling, which shall comply with the applicable standards listed in the R3 zone.
- C. Townhome, which shall comply with applicable standards listed in the R3 zone.
- D. Planned unit development.

E. Neighborhood commercial use less than 5,000 gross square feet which serves the immediate neighborhood, and complies with the applicable neighborhood commercial standards listed in the R3 zone.

F. Beauty salon and barber shop.

G. Bed and breakfast facilities; provided, that:

1. No other such facilities exist within 400 feet;
2. The facility is owner-occupied or immediately adjacent to the owner's residence; and
3. Length of stay for guests shall not exceed three days. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 16, 1991.]

**Response: The applicant is not submitting for any conditional use; all proposed lots are permitted within the JCMC and with the approved PUD Major Modifications.**

#### **17.15.030 Lot size.**

In an R2 zone, the minimum lot size shall be as follows:

- A. The minimum lot area for single-family dwellings shall be 5,000 square feet.
- B. The minimum lot area for single-family attached dwellings shall be 3,500 square feet.
- C. The minimum lot area for two-family dwellings (duplexes) shall be 7,000 square feet.
- D. The minimum lot area for multiple-family dwellings shall be 7,500 square feet.
- E. The minimum lot depth shall be 70 feet.
- F. The minimum lot width shall be 50 feet and 35 feet for cul-de-sac lots. [Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 17, 1991.]

**Response: The applicant submitted a PUD Major Modification for the allowance of two-unit single-family attached dwellings to be located on Medium Density zoned lots within Phase 5 and Phase 6 Subdivisions. Under 17.20.040 Lot Size, single-family attached dwellings lot area shall be a minimum of 3,500 square feet per unit with the minimum lot width at the front property line at 50 feet. As discussed above the applicant submitted and was approved for a Major PUD Modification reducing lot width for single-family attached dwelling to 34', lot depth to 90', and lot area 3,000 sq.ft. with the 15% lot area reduction.**

#### **17.15.040 Setback requirements.**

Except as provided in JCMC [17.95.060](#), in an R2 zone, the yards, measured from the property line to the foundation of the building with a maximum projection of three feet into any setback area as defined in JCMC [17.10.070](#), shall be as follows:

A. The front yard shall be a minimum of 18 feet to the front facade of the house and a minimum of 20 feet to the garage. Covered but unenclosed porches shall be allowed to be a minimum of 10 feet from the front property line, as long as they do not encroach into a public utility easement and comply with the vision clearance standards in JCMC [17.95.090](#) (see Appendix A, Diagram 4).

B. Each side yard shall be a minimum of six feet, measured from the foundation, except that on corner lots, the side yard on the street side shall be a minimum of 15 feet measured from the foundation.

C. The rear yard shall be a minimum of 15 feet, measured from the foundation. An exception shall be permitted where an accessory dwelling unit, garage, or other accessory structure is located at the rear lot line abutting an alley, in which case the setback shall be a minimum of four feet.

D. In the case of a duplex residential use on a corner lot where primary vehicular access is provided from two streets, then both yards abutting the street shall be considered the front yard with appropriate front yard setbacks (20 feet from property line to foundation of building). Setbacks for rear yards are measured separately for each residential dwelling opposite the front yard (see Appendix A, Diagram 2).

[Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 18, 1991.]

**Response: The applicant submitted and was approved for the Rolling Meadows PUD master plan that allows a 15% reduction in lot density. Therefore, the applicant is requesting a PUD setback of 5 feet for interior side yards, and a 10-foot setback for exterior side yards. All other setbacks will meet the provisions of this section.**

**Phase 5 1<sup>st</sup> Addition will meet all the criteria above with the approved reductions for R2.**

#### **17.15.050 Height of buildings.**

In an R2 zone, no building shall exceed a height of 35 feet. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 19, 1991.]

**Response: All buildings within the Medium Density residential zone will be 35 feet or less in height. Building height may be restricted to less than the maximum when necessary to comply with the building height transition standard in JCMC 17.20.090.**

#### **17.15.060 Lot coverage.**

In an R2 zone, buildings shall not occupy more than 50 percent of the lot area. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 20, 1991.]

**Response: All buildings within the Medium Density residential zone will meet**

**the 50% or less coverage requirement as outlined above.**

**17.15.070 Setback exceptions.**

In an R2 zone, the following architectural features are allowed to encroach into the setback yards: eaves, chimneys, bay windows, overhangs, and similar architectural features may encroach into setbacks by up to three feet; provided, that the State Fire Code is met. Walls and fences may be placed on property lines, subject to the standards in JCMC [17.95.020](#). Walls and fences within front yards shall additionally comply with the vision clearance standards in JCMC [17.95.090](#). [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 20A, 1991.]

**Response: All buildings within the Medium Density residential zone will meet the setback exceptions and fencing requirements as outlined in this chapter.**

**17.20 Multiple Family Residential Zone (R3)**

**17.20.010 Uses permitted outright.**

In an R3 zone, only the following uses, their accessory uses, and uses determined to be similar are permitted outright. Other uses are expressly prohibited.

- A. Multiple-family dwellings (three or more attached units on one lot).
- B. Townhomes (attached single-family housing or row houses on their own lots with three or more units).
- C. Neighborhood commercial uses as defined in JCMC [17.20.130](#).
- D. Duplex (two-family attached dwelling on one lot), which shall comply with the standards in the R2 zone (Chapter [17.15](#) JCMC).
- E. Accessory structures.
- F. Residential care homes and residential care facilities (ORS [197.660](#) through [197.670](#)).
- G. Uses similar to those listed above. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 21, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.020 Conditional uses permitted.**

In an R3 zone, the following uses and their accessory uses are permitted when authorized in accordance with the requirements of Chapter [17.130](#) JCMC:

- A. Manufactured dwelling park meeting requirements of Chapter [17.100](#) JCMC. [Ord. [1116](#) § 1, 2003; Ord. [975](#) § 2, 1993; Ord. [950](#) § 22, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.030 Development review.**

In an R3 zone, development review by the city administrator or designee shall be required to ensure compliance with JCMC [17.20.050](#) through [17.20.140](#) regarding R3 standards.

A. Uses Requiring Development Review. Development review shall be required for the following uses:

1. Townhomes;
2. Multifamily buildings;
3. Neighborhood commercial buildings;
4. Residential care homes and residential care facilities.

B. Procedure. Development review is a nondiscretionary, administrative review conducted by the city administrator or designee. Development review shall follow JCMC [17.150.070](#)(A)(1), Type I Procedure – Administrative Decision.

C. General Submission Requirements. The applicant shall submit an application on forms provided by the city administrator that shall:

1. Contain all the general information required;
2. Address the criteria in sufficient detail for review and action; and
3. Be filed with the required fee as established by the city council.

D. Development Review Information. An application for development review shall include a proposed site plan on a page size of 11 inches by 17 inches or larger, containing the following information if applicable, and other similar information as deemed necessary by the city administrator or designee:

1. North arrow, scale, names, addresses, and telephone numbers of all persons listed as owners on the most recently recorded deed.
2. Name, address, and phone numbers of project designer, engineer, surveyor, and/or planner, if applicable.
3. The proposed development site, including boundaries, dimensions, and gross area.
4. Features which are proposed to remain on the site.

5. The location and dimensions of all existing and proposed structures, utilities, pavement and other improvements on the site. Setback dimensions for all existing and proposed buildings shall be provided on the site plan, including dimensions necessary to calculate commercial floor area if applicable.

6. Landscape plan if applicable.

7. Location and dimensions of all proposed public and private streets, drives, rights-of-way, and easements.

8. Location and dimensions of entrances and exits to the site for vehicular and pedestrian access, including pedestrian circulation routes and location and dimensions of parking areas if applicable.

9. Location and dimensions of common and private open spaces if applicable.

10. Location and dimensions of trash receptacles if applicable.

11. Detail drawings of site-obscuring fence if applicable.

12. Architectural drawings.

a. Building elevations which illustrate building orientation (JCMC [17.20.100](#)) and building form design features (JCMC [17.20.110](#));

b. Building plans which illustrate townhome supplemental standards (JCMC [17.20.120](#)) if applicable;

c. The name, address, and phone number of the architect. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 22A, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

#### **17.20.040 Lot size.**

In an R3 zone, the lot size shall be as follows:

A. For multiple-family dwellings, residential care homes, and residential care facilities the minimum lot area shall be 7,500 square feet. The minimum lot width at the front building line shall be 50 feet, and 35 feet for cul-de-sac lots.

B. For townhomes (single-family attached or row houses) the minimum lot area shall be 2,500 square feet per unit. The minimum lot width at the front property line shall be 25 feet.

C. For neighborhood commercial uses, the minimum lot area shall be 5,000 square feet. The minimum lot width at the front property line shall be 60 feet. The minimum lot area for two-family dwellings (duplexes)

shall be 5,000 square feet. The minimum lot width at the front property line shall be 50 feet and 35 feet for cul-de-sac streets. [Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 23, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.050 Setback requirements.**

This standard applies to multifamily dwellings, townhomes, neighborhood commercial developments, and residential care homes and residential care facilities. Except as provided in JCMC [17.95.060](#), in an R3 zone, the yards, measured from the property line to the foundation of the building with a maximum projection of three feet into any setback area as defined in JCMC [17.20.060](#), shall be as follows:

A. A minimum front setback of 15 feet is required for multifamily dwellings and townhomes except that a covered (but not enclosed) porch may be within 10 feet of the front line. A minimum front setback of 10 feet is required for a neighborhood commercial building.

B. Each side yard setback shall be a minimum of six feet, except that on corner lots, the side yard on the street side shall be a minimum of 15 feet measured from the foundation. Townhomes shall have no setback requirement where they share common walls.

C. The back yard shall be a minimum of 15 feet. An exception shall be permitted where a townhome, garage, or other accessory structure is located adjacent to an alley, in which case the backyard (alley facing) setback shall be a minimum of four feet.

D. In the case of a duplex residential use on a corner lot where primary vehicular access is provided from two streets, then both yards abutting the street shall be considered the front yard with appropriate front yard setbacks. Setbacks for rear yards are measured separately for each residential dwelling opposite the front yard (see Appendix A, Diagram 2).

E. All buildings shall be sited to ensure they do not encroach into a public utility easement or the vision clearance areas (JCMC [17.95.090](#)). [Ord. [1116](#) § 1, 2003; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 24, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.060 Setback exceptions.**

In an R3 zone, the following architectural features are allowed to encroach into the setback yards: eaves, chimneys, bay windows, overhangs and similar architectural features may encroach into setbacks by up to three feet; provided, that the State Fire Code is met. Walls and fences may be placed on property lines, subject to the standards in JCMC [17.95.020](#). Walls and fences within front yards shall additionally comply with the vision clearance standards in JCMC [17.95.090](#). [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 24A, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

#### **17.20.070 Height of buildings.**

In an R3 zone, no buildings shall exceed a height of 35 feet. Building height may be restricted to less than the maximum when necessary to comply with the building height transition standard in JCMC [17.20.090](#).

A. Applicability. This standard applies to townhomes, multifamily buildings, and neighborhood commercial buildings.

B. Method of Measurement. The vertical distance of a structure measured from the average elevation of the finished grade within 20 feet of the structure to the highest point of the structure. Not included in the maximum height are: chimneys, bell towers, steeples, roof equipment, flagpoles, and similar features which are not for human occupancy. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 25, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

#### **17.20.080 Lot coverage.**

In an R3 zone, the building(s) shall not occupy more than 60 percent of the lot area. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

#### **17.20.090 Building height transition.**

In an R3 zone, new buildings, or portions of new buildings exceeding one story in height that abut an existing one-story single-family detached residential or duplex building shall not exceed a building height greater than one foot for each foot of horizontal distance from the property line. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26A, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

#### **17.20.100 Building orientation.**

In an R3 zone, all buildings that abut private, local, or collector streets shall have their primary entrance(s) oriented to the street. Multifamily and neighborhood commercial building entrances may include entrances to individual units, lobby entrances, or breezeway/courtyard entrances. Alternatively a building may have its entrance oriented to a side yard when a direct pedestrian walkway is provided between the

building entrance and the street. This section does not apply to buildings with the sole purpose of housing mechanical equipment.

A. All buildings that abut private, local, or collector streets shall be set back a maximum of 25 feet from the front lot line.

B. Off-street parking lots and driveways shall not be placed between buildings and streets.

[Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26B, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

### **17.20.110 Building form.**

In an R3 zone, new multifamily dwellings, townhomes, residential care homes and residential care facilities, and neighborhood commercial uses shall comply with the following building form standards (see Appendix A, Diagrams 6 and 7):

A. Structures shall not have a continuous horizontal distance exceeding 150 feet (measured from end wall to end wall);

B. Roofs shall have gable, hip, or gambrel forms, minimum pitch four feet in height for every 12 feet in width, with at least a six-inch overhang (eave), or they may be flat with a decorative cornice;

C. Design Features. All street facing elevations (facades) shall incorporate design features such as offsets, balconies, projections, window reveals, or similar elements to preclude large expanses of uninterrupted building. Along the vertical face of a structure, such features shall occur at a minimum of every 35 feet and on each floor shall contain at least two of the following features:

1. Recess (e.g., deck, patio, courtyard, balcony, garage, entrance, or similar feature) that has a minimum depth of four feet;
2. Extension (e.g., floor area, deck, porch, bay window, patio, entrance, or similar feature) that projects a minimum of two feet and runs horizontally for a minimum length of four feet; and/or
3. Offsets of facade or roof elevation of two feet or greater;

D. Eyes on the Street. All building elevations shall provide doors, porches, balconies and/or windows. A minimum of 60 percent of the front (i.e., street facing) elevations, and a minimum of 30 percent of side and rear building elevations shall meet this standard. Percent of elevation is measured as the horizontal plane (lineal feet) containing doors, porches, balconies, terraces and/or windows. This standard applies to each full and partial building story; and

E. Garages and carports attached to living units and accessed from a street (adjacent to the front lot line) shall be recessed behind the front facade of the building or covered front porch by at least two feet.

[Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26C, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.120 Townhome (single-family attached/rowhouses) supplemental standards.**

All townhomes shall comply with the following standards (see also Appendix A, Diagram 8):

A. The maximum number and width of consecutively attached units shall not exceed five or 140 feet (from end wall to end wall), whichever is less.

B. Townhomes shall receive vehicle access from a rear alley whenever possible. Alley(s) shall be created at the time of subdivision approval. Alleys are not required when existing development patterns make construction of alleys impractical.

C. Townhomes receiving access directly from a public or private street shall comply with all of the following standards in order to minimize interruption of adjacent sidewalks by driveway entrances and improve appearance of the streets:

1. The maximum allowable driveway width facing the street is 12 feet per dwelling unit.
2. Two adjacent garages shall share one driveway when individual driveways would otherwise be separated by less than 20 feet.
3. The maximum combined garage width per unit is 50 percent of the total unit width. For example, a 26-foot-wide unit may have one 13-foot-wide recessed garage facing the street.

D. Common areas (e.g., landscaping in private tracts, shared driveways, private alleys, lawns, play areas, and similar uses) shall be maintained by a homeowners' association or other legal entity. A homeowners' association may also be responsible for exterior building maintenance and roof replacement. A copy of any applicable covenants, restrictions and conditions shall be recorded and provided to the city prior to building permit approval. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26D, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.130 Neighborhood commercial supplemental standards.**

All neighborhood commercial uses shall comply with the following standards:

A. Permitted Uses. Only the following neighborhood commercial uses are permitted in an R3 zone:

1. Retail goods and services;
2. Child care center (care for more than 12 children);
3. Food services, excluding automobile-oriented uses;
4. Medical and dental offices, clinics, and laboratories;
5. Professional and administrative offices;
6. Repair services, conducted entirely within the building; auto repair and similar services not permitted;
7. Mixed use building (residential with other permitted use);
8. Laundromats and dry cleaners;
9. Art, music, or photography studio;
10. Personal services (barber shops, salons, similar uses); and
11. Other similar uses.

B. Floor Area Standards. The maximum commercial floor area shall not exceed 5,000 square feet total for all uses on one neighborhood commercial site. Floor area is measured by totaling the interior floor area of all building stories, except crawl spaces (i.e., with less than seven and one-half feet of vertical clearance).

C. Hours of Operation. Neighborhood commercial land uses shall be limited to the following hours of operation: 7:00 a.m. to 10:00 p.m.

D. Storage. Except for plants and garden supplies overnight outdoor storage is not permitted. Plants and garden storage must comply with the vision clearance standards in JCMC [17.95.090](#).

E. Parking. Parking lots shall comply with the following standards:

1. Parking lots shall be placed to the side or rear of buildings.
2. Off-street vehicle parking must comply with the landscaping, size, and pedestrian circulation standards specified in Chapter [17.90](#) JCMC. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26E, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

**17.20.140 Multi-family housing supplemental standards.**

In an R3 zone, these supplemental standards apply to new multifamily housing developments. Multifamily is defined as three or more attached dwellings on an individual lot (e.g., multiplexes, apartments, condominiums, etc.). New multifamily developments shall comply with all of the following standards:

A. Common Open Space.

1. In all developments with more than 20 units, a minimum area of 15 percent of the total site area (inclusive of required setback areas) shall be designated, and permanently reserved, as usable common open space. The site area is defined as the lot or parcel on which the development is planned, after subtracting the required dedication of street right-of-way and other land for public purposes (e.g., public park). Sensitive lands and historic buildings or landmarks open to the public can be counted toward meeting the common open space requirements.

2. The development shall designate, within the common open space, a minimum of 250 square feet of active recreation area (e.g., children's play areas, play fields, swim pool, sports courts, etc.) for every 20 units or increments thereof. For example, a 50-unit development shall provide a minimum of 500 square feet for active recreation. Indoor or covered recreation space may be counted toward this requirement but should not exceed 30 percent of the required common space area.

B. Private Open Space. Usable private outdoor space such as patios, balconies, porches, roof gardens, or small yards shall be provided in all newly constructed multifamily developments. Private open space shall comply with the following standards:

1. Dwelling units located at or below finished grade, or within five feet of finished grade, shall have a minimum of 96 square feet of private open space, with no dimension less than six feet;

2. All upper floor dwelling units shall have balconies or porches measuring at least 36 square feet with no dimension less than four feet. "Upper-floor dwelling unit" means housing units which are more than five feet above finished grade;

3. All private open space shall have direct access from the dwelling unit by way of a door;

4. Any excess private open space (above what is required) may be counted toward fulfilling the common open space requirement;

5. Building masses and screening such as low hedges, fences, walls, arbors or trellises shall be used to help delineate private outdoor spaces. The screening element must be a minimum of three feet in height.

C. Stairways. Stairways shall be incorporated inside the building where possible to minimize visual impact. External stairways, when necessary, shall be recessed into the building, sided using the same siding materials as the building itself, or otherwise incorporated into the building architecture. Stairways that are simply hung from the building's exterior are not permitted.

D. Vehicular Circulation. Multifamily developments shall provide vehicular circulation in accordance with the following standards (see Appendix A, Diagram 9):

1. To provide for traffic safety and to minimize the impacts on the public circulation system, where possible, driveways or private streets shall connect to local or collector streets rather than directly onto arterial streets.
2. Multifamily developments four acres or larger shall be developed as a series of complete blocks bounded by a connecting network of public streets with sidewalks and street trees to break the development into numerous smaller blocks. The average block size within a multifamily development shall be a maximum of two acres in size. City standards for public local residential streets in regard to pavement width, sidewalks, and street trees shall apply to all internal streets.

E. Parking. Multifamily developments shall provide parking designed in accordance with the following standards (see Appendix A, Diagram 9):

1. Off-street vehicle parking spaces and bicycle parking shall be provided as specified in JCMC [17.90.010](#). On-street parking along the streets contained within the development can be applied to the off-street parking requirements;
2. Parking lots shall be placed to the side or rear of buildings in accordance with the building orientation standards (JCMC [17.20.100](#));
3. Parking on the streets contained within the site shall not include head-in or angle parking. Parking shall be accommodated in parking lots or along the internal street system in the form of parallel parking;
4. Parking lot landscaping shall be provided as specified in JCMC [17.90.030](#); and
5. Parking lots shall be connected to all building entrances by means of internal pedestrian walkways that meet the standards in subsection (H) of this section.

F. Trash Receptacles. Trash receptacles shall be screened on all sides with an evergreen hedge or solid fence or wall of not less than six feet in height. No trash receptacle shall be located in any front yard setback, or within 25 feet of property lines abutting other residential zones.

G. Utilities. All utilities on the development site shall be placed underground. Ground-mounted equipment such as transformers, utility pads, cable television and telephone boxes, cell tower equipment boxes, and similar utility services shall be placed underground whenever practicable. Where undergrounding of ground-mounted equipment is not feasible, equipment shall be screened from view with an evergreen hedge or solid fence or wall a minimum of four feet in height and must be sited to comply with the vision clearance standards in JCMC [17.95.090](#).

H. Pedestrian Circulation. To ensure safe, direct, and convenient pedestrian circulation, all multifamily developments shall contain a system of pathways designed based on the standards below;

1. The pathway system shall extend throughout the development site, and connect to all future phases of development, adjacent public parks and commercial uses, and the public sidewalk system;
2. Pathways within the development shall provide safe, reasonably direct connections between dwelling units and parking areas, recreational facilities, storage areas, and common areas;
3. Where pathways are parallel and adjacent to a driveway or street (public or private), they shall be raised six inches and curbed or separated from the driveway/street by a minimum five-foot strip with bollards, a landscape berm, or other physical barrier;
4. Pedestrian pathways shall be separated a minimum of six feet from all building facades with residential living areas on the ground floor, except at building entrances;
5. Where pathways cross a parking area, driveway, or street (“crosswalk”), they shall be clearly marked with contrasting paving materials, humps/raised crossings, or painted striping; and
6. Pathway surface shall be concrete, asphalt, brick/masonry pavers, or other durable hard surface, at least five feet wide, and shall conform to federal Americans with Disabilities Act (ADA) requirements.

I. Landscaping. Landscaping shall be installed within the development to provide erosion control, visual interest, buffering, privacy, open space and pathway definition, and shading based on the following standards:

1. A minimum of 15 percent of the site shall be landscaped with a mix of vegetative ground cover, shrubbery, and trees. At the time of planting, trees shall be planted a minimum of two inches (DBH) in caliper and shrubbery a minimum of 24 inches in height. Bark mulch, rocks and similar nonplant material may be used to complement the cover requirement, but shall not be considered a sole substitute for the vegetative ground cover requirement; and
2. The use of native and/or drought-tolerant landscaping is encouraged. All landscaping shall be irrigated with a permanent irrigation system unless a licensed landscape architect submits written verification that the proposed plant materials do not require irrigation. The property owner shall maintain all landscaping. [Ord. [1116](#) § 1, 2003; Ord. [950](#) § 26F, 1991.]

**Response: The submittal of Phase 5 1<sup>st</sup> Addition does not include any R3 zoned lands.**

## **17.65 Planned Unit Development**

### **17.65.010 Purpose.**

The purpose of a planned unit development is to permit greater flexibility in land use regulations, thereby allowing the developer to use a more creative approach in the development of land. Density requirements, setbacks and other land use regulations may be adjusted to allow for a more desirable living environment. Preservation of natural features, harmonious variety of uses, the economy of shared services and facilities, and a development more compatible with the surrounding area are a few of the common benefits attained from a planned unit development.

The PUD approach is expected to result in development that is superior to what could be obtained through ordinary lot-by-lot development. It is not intended to circumvent conventional land use regulations.

In return for greater flexibility in site development, the PUD introduces some special requirements and standards for design approval. These conditions will be employed to maximize quality of site design. They will not be used to cause undue delays nor unwarranted increase in costs, when compared to more conventional development. The PUD process will not be used as a device to force a decrease in residential density below that otherwise allowed by the comprehensive plan and underlying zoning. [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 68, 1991.]

**Response: The applicant is submitting Phase 5 1<sup>st</sup> Addition of the approved Rolling Meadows PUD master plan following the Zoning conditions from the City that the property be developed with one acre of High Density Residential (R3), Medium Density Residential (R2), and the remainder of the property being Low Density Residential (R1). The applicant was approved for reduction in the minimum lot width (50' for R1 and 45' for R2), minimum lot size (5000 sq.ft. in R1 and 4500 sq.ft. in R2), and side yard setback (5ft interior side and 10 ft exterior side). With the approval of the Code Amendment, single-family attached dwellings are an approved use within R2 zoning and will comply with the lot requirements with the 15% allowable reductions. The R2 zone allowing two-unit single-family attached dwellings will comply with the approved Major Modification for lot width and depth.**

**Phase 5 1<sup>st</sup> Addition consists of 17 Low Density Lots (R1) and 2 Medium Density Lots (R2) no other zoning is included within Phase 5 1<sup>st</sup> Addition.**

### **17.65.020 Ownership.**

The tract or tracts of land included in a proposed planned unit development may be in one ownership or control, or the subject of a joint application by owners of all the property included. The holder of a valid written real estate option contract shall be deemed the owner of such land for the purpose of this section.

The planning commission may require satisfactory evidence of such contract of purchase. [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 69, 1991.]

**Response: The property is owned by Pacific National Development Inc.**

**17.65.030 General requirements.**

The following general requirements will apply to planned unit developments:

A. A planned unit development shall be allowed in all zones as a conditional use according to the procedures set forth for such uses. Minimum site area shall be two acres to qualify for a PUD.

**Response: The property is 85 acres in size; therefore, this provision is met. The PUD was approved #PUD-23-24 Rolling Meadows Major Modification.**

B. As a condition of approval of a planned unit development, the planning commission may require the following:

1. A performance bond or other securities acceptable to the city to ensure that a planned unit development is completed as submitted.
2. An economic impact statement if the planned unit development is of a sufficient size and economic complexity.
3. An environmental impact study if the planned unit development is large enough to have critical impact upon the land and environment.
4. Areas for parks or playgrounds, sized according to prevailing statewide and local government standards, shall be permanently reserved within the PUD or provided for offsite.
5. Streets be designed and constructed according to city standards and dedicated to the city.
6. Easements for the orderly extension, maintenance, repair or replacement of public utilities.
7. Adequate guarantee must be provided to ensure permanent retention of common open space and recreation areas which may be required as conditions of PUD approval. This guarantee may be satisfied by creation of a nonprofit homeowners' association to ensure maintenance of the area, or by development of the space to city specifications and acceptance of it by the city, in which case it would be available for general public use.

**Response: The approved PUD includes over 19 acres of open space with pedestrian trails and a total of one acre park area for the use of the surrounding residents. Streets will be proposed to be constructed to City standard and**

**dedicated to the City. Performance bonds or guarantees will be discussed with the planning commission during the process of approval.**

C. Whenever a planned unit development is subject to Chapter [16.05](#) JCMC, the procedures and regulations of Chapter [16.05](#) JCMC shall apply. [Ord. [1170](#) § 4, 2007; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 70, 1991.]

**Response: The applicant is proposing development of Phase 5 1<sup>st</sup> Addition of the approved PUD master plan and complied with JCMC 16.05, see above for responses that show compliance with these provisions.**

#### **17.65.040 Procedures.**

A. Application. A letter of intent to develop a planned unit development along with a conditional use permit application shall be filed with the city administrator. The applicant shall also pay an application fee as established by the city council.

**Response: The applicant is submitting Phase 5 1<sup>st</sup> Addition of the approved Rolling Meadows PUD. Phases 5 & 6 were submitted and approved but cannot be fully developed at this time due to City sewer constraints, therefore the applicant is submitting this addition which the City is allowing for development.**

**The burden of proof statement shall serve as the letter of intent to develop the property as a Planned Unit Development. The applicant submitted a general land use application for approval of the PUD and the first phase of the proposed subdivision. The applicant is now submitting Phase 5 1<sup>st</sup> Addition of the approved PUD master plan.**

B. Stage Review. There shall be a three-stage review process when approving a planned unit development application:

1. Pre-preliminary conference (Stage 1).
2. Preliminary approval (Stage 2).
3. Final approval (Stage 3).

C. Fees. The following fees as provided or otherwise approved by council resolution shall accompany each stage of review:

1. Pre-preliminary conference (no fee).
2. Preliminary approval (\$100.00).

3. Final approval (\$75.00). [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 71, 1991.]

**Response:** The applicant followed the three-stage review process for the Rolling Meadows PUD master plan and the fees were paid as required. This submittal is for Phase 5 1<sup>st</sup> Addition subdivision of the master plan for approval and all required fees will be paid upon submittal unless the City determines the fees can be waived.

**17.65.050 Pre-preliminary conference (stage 1).**

A. Before preparing a preliminary plan map and preliminary plan program, the applicant of a proposed planned unit development shall meet with the city staff at a conference scheduled at a time most convenient for both parties. At the conference, the developer shall provide basic information, such as a schematic drawing, showing the general relationship contemplated among all public and private uses and existing physical features, and written statements regarding the source of water supply, method of sewage disposal, dwelling types, lot layout, public and private access, nonresidential uses, and provisions for maintenance of landscaped areas, parks and open spaces. In return, the city staff shall provide the developer applicable standards and regulations.

B. If the staff and applicant reach a satisfactory agreement, the applicant may proceed to stage 2, preliminary approval. [Ord. [1037](#) § 1, 1997; Ord. [950](#)§ 72, 1991.]

**Response:** A pre-application meeting was held on October 29<sup>th</sup>, 2014, in which the preliminary master plan was presented to City and other jurisdictional staff. A second pre-application was conducted for the PUD Major Modification on May 5, 2023. No major issues were identified in reviewing the preliminary plan, therefore the applicant proceeded with stage 2, this requirement was met.

**17.65.060 Preliminary approval (stage 2).**

A. The applicant shall submit to the planning commission four copies of the preliminary plan map for the proposed planned unit development. The plan map shall show the following information:

1. Legally described property lines.
2. Section lines.
3. Existing streets, buildings, watercourses, tree masses, sanitary and storm sewers, water mains, culverts and other existing underground facilities.
4. Location and size of the nearest water main and sewer outlet.
5. Title of the proposed planned unit development and the name of the developer.

6. Ownership of adjoining parcels within 300 feet of the proposed planned unit development.
7. Contours referred to a city engineer's bench mark with intervals sufficient to determine the character and topography of the land to be developed.
8. North point, scale and date.
9. Location and size of all proposed streets, buildings, sanitary sewer or other sewage disposal facilities, water mains, stormwater facilities, sidewalks, parks, open spaces and signs.

**Response: The Rolling Meadows PUD master plan was submitted and approved by the City with a Major PUD Modification also submitted and approved by the City. This application includes approval of Phase 5 1<sup>st</sup> Addition of the approved master plan and being part of Phase 5.**

B. A preliminary plan program or outline of the following shall accompany the preliminary plan map:

1. Proposed ownership and maintenance of streets.

**Response: All onsite streets will be developed as Local Streets following the requirements of the Junction City Code and will be dedicated to the City with the filing of the final plat.**

2. Drafts of appropriate restrictive covenants and drafts of documents providing for the maintenance of any common space, or required dedications or reservations of public open spaces and any dedications of development rights.

**Response: Documents have been recorded that include the CC&R's as well as the H.O.A. agreement for Rolling Meadows PUD.**

3. A list of the types of buildings proposed.

**Response: All buildings within the Low-Density residential zone will be single family residential structures. The Medium Density lots are proposed for single family and single-family attached dwellings. The one High Density lot is being proposed for an apartment complex. Because the master plan development is being proposed with multiple phases, approval of each phase will require an additional subdivision approval and hearing through Junction City. Specifics of the types of buildings proposed will be included at that time.**

**This application is for Phase 5 1<sup>st</sup> Addition subdivision of the approved Rolling Meadows PUD master plan as Phase 5. Phase 5 1<sup>st</sup> Addition has 17 Low Density Lots (R1) and 2 Medium Density Lots (R2) proposed.**

4. The amount of land area to be devoted to the various types of buildings and a calculation of the average residential density per net acre.

**Response: As required by the City, the development of the master plan identifies 1 acre of High Density residential (R3), 9 acres of Medium Density residential (R2), and the remainder being approximately 40 acres of Low Density residential. The initial application proposed 324 lots, of which the 9 acres of R2 and one acre of R3 can accommodate multiple families per lot.**

**Proposed with this application is Phase 5 1<sup>st</sup> Addition Subdivision. Phase 5 1<sup>st</sup> Addition consists of 17 Low Density Lots (R1) and 2 Medium Density lots (R2).**

5. The nature of all proposed signs.

**Response: Subdivision entry signs have been approved and installed.**

6. All landscaping plans.

**Response: Landscaping will consist of street trees identified on the preliminary plan.**

7. Plans or written statements regarding grades of proposed streets, width and type of pavement, type of sanitary sewer or other sewage disposal facilities and any grading plans.

**Response: The grades of all proposed streets will be relatively flat, with no grade exceeding 4%. The onsite streets will be designed as Local Streets, with pavement widths of 36 feet and paved with asphalt concrete. All lots will be developed with City sanitary sewer service, with underground sewer mains connecting to the pump station that was recently installed with the Reserve at Junction City development. Grading will be relatively light with no cut or fill exceeding 3 feet. The existing topography of the site is relatively flat.**

8. A stage development schedule setting forth a schedule thereof if the final development plan is to be developed in stages.

**Response: The subdivision was initially proposed to be developed in six phases which included Phases 5 & 6. However, per ODEQ restriction the submittals now include Additions to work around the sewer constraints that Junction City is now under due to the restrictions imposed by ODEQ. This application is for Phase 5 1<sup>st</sup> Addition of the approved PUD. The approximate timeline for construction of this phase is March 2025 to October 2025.**

C. Upon receiving the preliminary plan map and program, the planning commission shall review the proposed planned unit development and shall seek to determine that all of the following conditions are met:

1. The planned unit development will be consistent with the comprehensive plan of the city. Specifically, this includes:

a. Information indicating how the housing provided in the PUD relates to Junction City area housing needs. All PUD proposals may, consistent with the density allowed by underlying zoning, propose housing concepts including townhouses, condominium-owned multifamily units, mixtures of housing types and lot sizes, multiplex construction, mobile homes or other kinds of dwellings manufactured off site.

**Response: The PUD was submitted and approved following the requirements from Junction City that the property provide 1 acre of High Density residential, 9 acres of Medium Density residential, and the remainder of the developable property being approximately 40 acres of Low Density residential not including street right of way, open space, or parks. The PUD consists of a mix of the allowable housing types following the requirements of the underlying zoning.**

**Phase 5 1<sup>st</sup> Addition includes 19 total lots. Seventeen Low Density Lots and 2 Medium Density lots. The lots and type were approved on the Rolling Meadows Masterplan and Major PUD Modification to meet the above criteria.**

b. Description of the municipal service and utilities needed at initial and later phases of PUD occupancy, and whether it is consistent with the city's capital facilities plan.

**Response: The property is required to connect to the Reserve Sewer System and lift station for sanitary sewer services. Public water mains will be extended onsite connecting to the existing mains in Oaklea Drive. Both services will be sized and installed at a sufficient depth to serve the entire PUD property.**

c. Indication that the streets required off site are provided already or planned and funded by appropriate city or county agencies. Sufficient access will be required to meet vehicular movement and storage generated by the proposed development. Continuity with future streets in adjoining developments and dedication of sufficient arterial street right-of-way for the proposed development and other developments generally anticipated in the capital facilities plan.

**Response: See Traffic Impact Analysis for discussion of capacity of the surrounding street system and required improvements broken down by phase.**

d. Assurance that if density of the development in the PUD's initial stages does not warrant public sewer or water connections, that the layout allows for later increases of density to a level that makes such connections financially feasible.

**Response: The development will require public sewer and water connections, which was done with the first phase of development.**

e. Deed restrictions to support future assessments to provide services necessary for urban densities of development.

**Response: If necessary, the deed restrictions can be accommodated during development of each phase.**

2. The planned unit development can be developed in harmony with the surrounding area, and between uses within the PUD itself. Specifically:

a. Height, bulk and density of buildings not radically different from those anticipated on adjacent or facing properties. Exceptions could be made if the PUD were in a transitional area between a higher-intensity district and a lower-intensity residential district.

**Response: The proposed zoning of the PUD is consistent with the surrounding residential zoning of the area. The PUD is located on the outskirts of Junction City and is therefore adequately designated as residential uses.**

b. Preservation of natural and cultural assets within the area.

**Response: Approximately 19 acres of open space will be dedicated as the phases of development progress that will preserve natural wetland areas of the site.**

**Phase 5 1<sup>st</sup> Addition does not include any open space.**

c. Density bonuses of 15 percent may be granted by the planning commission as an incentive to go through the PUD process, and providing at least three of the following:

i. Landscaping.

ii. Public open space.

iii. Provision of low cost housing.

iv. Enhancement of public enjoyment of natural or cultural assets on site.

v. Solar energy protection.

**Response: The applicant requested a density bonus with the approved Rolling Meadows PUD application. The three provisions that will be followed are i - landscaping, ii – public open space, and iv- enhancement of public enjoyment of natural assets onsite. The applicant dedicated multiple park areas throughout the subdivision for play structures, landscaping, pedestrian connections to Oaklea Drive, and landscaping. The applicant is also proposing an enhanced trail system consisting of a wood chip path within the large open space/wetland tract on the west side of the site. The trail system will provide for increased public enjoyment of the wetland area.**

3. The time table for the completion of the planned unit development is within reason.

**Response: See PUD master plan for timetable of completion. It should be noted that completion of a PUD in this size and scale will be subject to environmental and economic provisions that are outside the control of the applicant. The ongoing timetable will be discussed with the city as the development proceeds. Additionally, the sewer constraint issues that Junction City has encountered will also determine development timelines.**

**Phase 5 1<sup>st</sup> Addition development of this application is scheduled from March 2025 to October 2025.**

D. If, in the opinion of the planning commission, the foregoing provisions are satisfied, the planned unit development proposal shall be processed for a public hearing according to Chapter [17.130](#) JCMC.

**Response: The Rolling Meadows PUD was processed and approved at a public hearing according to Chapter 16.130 JCMC. Subdivision approval for Phase 5 1<sup>st</sup> Addition of the approved Rolling Meadows PUD will be processed with a planning commission public hearing, time and date to be determined by the City.**

E. After the hearing, the planning commission shall determine whether the proposal still conforms to the permit criteria according to this section.

F. The planning commission may approve or place conditions upon approving the preliminary plan map and preliminary plan program as suggested in JCMC [17.65.030](#)(B), or any other conditions it deems necessary.

G. The planning commission may deny the planned unit development application or return the planned unit development to the applicant for revisions.

H. If the preliminary plan map and preliminary plan program are approved, the applicant may proceed to final approval (Stage 3). [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 73, 1991.]

**Response: The applicant will comply with conditions of approval that are identified by planning staff and planning commission during the approval process.**

**17.65.070 Final approval (stage 3).**

A. Within one year after the approval of the preliminary plan map and preliminary plan program, the applicant shall submit to the city a final plan map and final plan program, for the entire development or when submission in stages has been authorized pursuant to JCMC [17.65.060](#)(B)(8) for the first stage of development. If the preliminary plan map and preliminary plan program for a planned unit development are consolidated for processing with a partition or subdivision tentative plan at the request of the applicant, then the time frame for submission to the city of a final plan map and final plan program shall be the same as for the final land division approval.

B. The final plan map and final plan program shall include all information included in the preliminary plan map and program.

C. The final plan program shall include all fully drafted, properly executed legal documents for dedication or reservation of public facilities, and for the creation of a nonprofit homeowners' association.

D. The planning commission shall review the final plan map and program and shall determine whether they conform to all applicable criteria in JCMC [17.65.060](#)(C) and all major respects with the approved preliminary plan map and program.

E. The planning commission may approve, deny or return the application for the planned unit development proposal to the applicant for revision. The applicant shall resubmit the revised plan within 30 days.

F. The decision of the planning commission shall become final 10 days after the date of the decision, unless appealed to the city council. [Ord. [1170](#) § 5, 2007; Ord. [1037](#) § 1, 1997; Ord. [950](#) § 74, 1991.]

**Response: The applicant submitted and was approved for the final master plan & final master plan program map as outlined above. A Major Modification for the PUD was submitted and approved by the Planning Commission. The applicant has asked for a change to the overall masterplan to accommodate single-family attached dwellings within R2 zones. The applicant is now submitting Phase 5 1<sup>st</sup> Addition Subdivision which is a part of the approved Phase 5. The addition of previously approved Phase 5 is being proposed due to the sewer constraints imposed by ODEQ.**

**17.65.080 Changes and modifications.**

A. Major changes in the final plan map and final plan program from the preliminary plan map and program shall be considered the same as a new application and shall follow the procedures specified in JCMC [17.65.040](#).

B. Minor changes in the final plan map and final plan program may be approved by the city staff. Minor changes may include minor shifting of the location of proposed streets, public or private ways, utility easements, parks or other open spaces. Such minor changes shall not increase the density, boundary lines, use, location or amount of land devoted to specific land uses. [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 75, 1991.]

**Response: The applicant submitted for a Major PUD Modification for a change in the final plan map to allow for single-family attached dwellings. The change will not increase the density, boundary lines, use, location or amount of land devoted to specific land uses.**

**17.65.090 Modification and adherence to the approved planned unit development.**

A. All building permits in a planned unit development shall be issued only on the basis of the approved final plan map and final plan program.

B. All public site dedications for the entire site and regulations regarding a homeowners' association, if proposed, shall be properly recorded prior to the issuance of any building permit. [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 76, 1991.]

**Response: The applicant will submit building permits in accordance with the proposed PUD. The public streets and proposed open space will be dedicated with each phase of development and will therefore be prior to any issuance of a building permit. The HOA and CC&Rs were recorded with the first phase of the subdivision plat.**

**17.65.100 Revocation.**

A. In the event of a failure to comply with the approved final plan map and final plan program, the planning commission may, after notice and hearing, revoke a planned unit development application.

B. The findings of the planning commission shall become final 30 days after the date of decision unless appealed to the city council in accordance with JCMC [17.150.120](#). [Ord. [1037](#) § 1, 1997; Ord. [950](#) § 77, 1991.]

**Response: The applicant will comply with the provisions of this section.**

## ***OREGON ADMINISTRATIVE RULES (OAR)***

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### ***3. Chapter 660: Land Conservation & Development Department***

*(A) Division 3: Procedure For Review & Approval Of Compliance Acknowledgment Request*

**Response:** The Land Conservation & Development Commission granted acknowledgement of the Junction City Comprehensive Plan, pursuant to the process outlined under this OAR Section. Therefore, the applicant's request for a Land Subdivision is being made within a jurisdiction that possesses an acknowledged Comprehensive Plan.

*(B) Division 12: Transportation Planning*

*(i) 660-012-0060 — Plan and Land Use Regulation Amendments*

*(1) Where an amendment to a functional plan, an acknowledged comprehensive plan, or a land use regulation would significantly affect an existing or planned transportation facility, the local government shall put in place measures as provided in section (2) of this rule to assure that allowed land uses are consistent with the identified function, capacity, and performance standards (e.g. level of service, volume to capacity ratio, etc.) of the facility. A plan or land use regulation amendment significantly affects a transportation facility if it would:*

**Response:** The proposed land subdivision will not significantly affect an existing or planned transportation facility, see traffic study prepared by Southern Oregon Transportation Engineering for specific analysis.

*(C) Division 15: Statewide Planning Goals & Guidelines*

*(ii) 660-15-0000(1), Goal 1 — Citizen Involvement*

*To develop a citizen involvement program that ensures the opportunity for citizens to be involved in all phases of the planning process.*

**Response:** The applicant is working through the Junction City process to apply for the proposed subdivision as regulated by Article 16 and 17 of the Junction City Municipal Code (JCMC). As such, notice of the application will be sent to neighboring property owners, printed in a newspaper of general circulation in Junction City for two consecutive days not less than 20 days prior to the hearing and posted on site in compliance with JCMC. Review of the proposed subdivision shall undergo a Planning Commission hearing at the discretion of the planning staff. The mailed notices, posted notice, printed notice, and hearing will provide sufficient opportunities for citizens of Junction City to comment on the proposal.

*(iii) 660-15-0000(2), Goal 2 — Land Use Planning*

*To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

*City, County, State and Federal Agencies and special district plans and actions related to land use shall be consistent with the Comprehensive Plans of cities and counties and regional plans adopted under ORS Chapter 268.*

**Response:** Through the submittal of this application, along with all of the accompanying information, the applicant is demonstrating and justifying that the proposed land subdivision is in conformance with all applicable standards of the Comprehensive Plan and the JCMC.

(iv) 660-15-0000(3), Goal 3 — Agricultural Lands

*To preserve and maintain agricultural lands.*

**Response:** Although the past use of the property was for agriculture, this property is not zoned Agricultural Lands, therefore this section is not applicable.

(v) 660-15-0000(4), Oregon Land Use Planning Goal 4 — Forest Lands

*To conserve forest lands by maintaining the forest land base and to protect the state's forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.*

*Forest lands are those lands acknowledged as forest lands as of the date of adoption of this goal amendment. Where a plan is not acknowledged or a plan amendment involving forest lands is proposed, forest land shall include lands which are suitable for commercial forest uses including adjacent or nearby lands which are necessary to permit forest operations or practices and other forested lands that maintain soil, air, water and fish and wildlife resources.*

(a) Guidelines

B. Implementation

*1. Before forest land is changed to another use, the productive capacity of the land in each use should be considered and evaluated.*

**Response:** This property is not zoned forestry; therefore, this section is not applicable.

(vi) 660-15-0000(5), Goal 5 — Open Space, Scenic, and Historic Areas and Natural Resources

*To protect natural resources and conserve scenic and historic areas and open spaces.*

**Response:** The site proposed for the land subdivision does not exhibit any historic resources. The property has been delineated by a wetland professional, with identified wetlands shown on the master plan. The majority of the development is proposed outside of the wetland areas, which will not allow development or disturbance of the existing wetland facilities. Therefore, the encouragement of the protection and management of significant resources in mutual cooperation with

appropriate Federal or State agencies will be accomplished with this development.

(vii) 660-15-0000(6), Goal 6 — Air, Water and Land Resources Quality

*To maintain and improve the quality of the air, water and land resources of the state.*

**Response:** The City approved the Master Plan application; the site will subsequently be developed into residential lots for single and multiple family dwellings. The development of this would only include enough site disturbance to build single family dwellings (R-1), single family dwelling, single-family attached dwelling, or duplexes (R-2) and proposed multi-family (R-3). Once construction is complete, trees and other vegetation would be landscaped by homeowners and/or applicant for the apartment complex and allowed to grow indefinitely, thereby continuously improving air quality.

(viii) 660-15-0000(7), Goal 7 — Areas Subject to Natural Disasters and Hazards

*To protect people and property from natural hazards.*

**Response:** The site is not located within a fire hazard area, existing vegetation is light with the property past uses included farming. The site is located within the Junction City Rural Fire District.

(ix) 660-15-0000(8), Goal 8 — Recreational Needs

*To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

**Response:** The proposed subdivision is not seeking to develop the site as one that would meet the recreational needs of Junction City. However, approximately 19 acres of open space will be dedicated with the development of the PUD with pedestrian trails being proposed for the enjoyment of the open space by the residents.

(x) 660-15-0000(9), Goal 9 — Economic Development

*To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.*

**Response:** The approval of the land subdivision application for residential uses would expand and increase the productivity from several existing industries and firms. First, it would utilize several components of the development, construction and building industries and trades through site development work, home construction and ongoing home improvement. Second, it would create additional residents / consumers within the area that would utilize the many firms and industries that provide residents with the many goods and services that are typically demanded by residents of the area.

(xi) 60-15-0000(10), Goal 10 — Housing

To provide for the housing needs of citizens of the state.

(b) Guidelines

A. Planning

1. In addition to inventories of buildable lands, housing elements of a comprehensive plan should, at a minimum, include:

- (1) a comparison of the distribution of the existing population by income with the distribution of available housing units by cost;
- (2) a determination of vacancy rates, both overall and at varying rent ranges and cost levels;
- (3) a determination of expected housing demand at varying rent ranges and cost levels;
- (4) allowance for a variety of densities and types of residences in each community; and

**Response:** Approval of these subdivisions will allow the development of lots into Low Density homesites, Medium Density single-family attached dwellings, and 1 high density Multi-family site that are all unique in nature to the surrounding area.

(xii) 660-15-0000(11), Goal 11 — Public Facilities and Services

To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.

**Response:** The individual lots will be served by city sewer and water facilities. The properties will receive additional public services from the Junction City Rural Fire District; Junction City Police Department; Lane County social services programs; applicable school district(s); applicable waste collection services; and applicable ambulance / medical facilities and services. No new public facilities or services are proposed as part of this application as these services are already in place.

(xiii) 660-15-0000(12), Goal 12 — Transportation

To provide and encourage a safe, convenient and economic transportation system. A transportation plan shall:

- (9) Conform with local and regional comprehensive land use plans. Each plan shall include a provision for transportation as a key facility.

**Response:** Approval of this request would lead to development of single and multiple family residential homes as allowed by the existing underlying city zoning. See the Transportation study prepared by Southern Oregon Transportation Engineers for an analysis of the impacts on the surrounding transportation system.

(xiv) 660-15-0000(13), Goal 13 — Energy Conservation

*Land and uses developed on the land shall be managed and controlled so as to maximize the conservation of all forms of energy, based upon sound economic principles.*

**Response:** If the site is developed into a subdivision, new homes on the property shall be constructed pursuant to the energy efficient standards that are required by the current edition of the International Building Code (IBC). Electric utilities shall be installed underground, thereby minimizing the need for repair and replacement of electric energy infrastructure.

Technological strides continue to be made in the solar energy and the ground source heating and cooling field that will continue to make these alternatives more attractive each year. There are tax rebates and incentives available for such systems that will also help to persuade homeowners to the advantages of such technologies.

(xv) 660-15-0000(14), Goal 14 — Urbanization

*To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.*

(c) *Single-Family Dwellings in Exception Areas*

*Notwithstanding the other provisions of this goal, the commission may by rule provide that this goal does not prohibit the development and use of one single-family dwelling on a lot or parcel that:*

(a) *Was lawfully created;*

(b) *Lies outside any acknowledged urban growth boundary or unincorporated community boundary;*

(c) *Is within an area for which an exception to Statewide Planning Goal 3 or 4 has been acknowledged; and*

(d) *Is planned and zoned primarily for residential use.*

**Response:** If the proposed land subdivision is approved, the site would be developed into single and multiple family dwellings as allowed by the underlying City zoning. The subdivision will be legally created through the platting process, and utilities will be installed and extended to each new lot.

(xvi) *Statewide Planning Goals 15 – 19 do not apply to Junction City.*

(D) *Division 18: Plan & Land Use Regulation Amendment Review Rule*

(xvii) 660-018-0005 — Purpose

*This division is intended to implement provisions of ORS 197.610 through 197.625. The overall purpose is to carry out the state policies outlined in ORS 197.010 and Or Laws 2003, Chapter 800, Section 17(2).*

**Response:** OAR 660-018 provides the requirements for notices, timelines, appeal procedures and other items relating to Land Use applications. It is understood

**that the process, submittal requirements, procedure, appeal options, timelines, etc., of the proposed application, is subject to all of the applicable definitions, criteria, standards, etc., that are outlined in this Division. Further, the applicant will work with City Staff to assure that all procedures are properly followed.**

## ***OREGON REVISED STATUTES (ORS)***

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### ***ORS Chapter 92 – Subdivisions and Partitions***

*92.014 Approval of city or county required for specified divisions of land. (1) A person may not create a street or road for the purpose of subdividing or partitioning an area or tract of land without the approval of the city or county having jurisdiction over the area or tract of land to be subdivided or partitioned.*

*(2) Notwithstanding ORS 92.175, an instrument dedicating land to public use may not be accepted for recording in this state unless the instrument bears the approval of the city or county authorized by law to accept the dedication*

**Response: This application for a land subdivision meets the requirements of ORS 92.014 if the applicant receives approval from Junction City.**

*92.040 Application for approval of subdivision or partition; tentative plan; applicability of local government laws. (1) Before a plat of any subdivision or partition subject to review under ORS 92.044 may be made and recorded, the person proposing the subdivision or partition or authorized agent or representative of the person shall make an application in writing to the county or city having jurisdiction under ORS 92.042 for approval of the proposed subdivision or partition in accordance with procedures established by the applicable ordinance or regulation adopted under ORS 92.044. Each such application shall be accompanied by a tentative plan showing the general design of the proposed subdivision or partition. No plat for any proposed subdivision or partition may be considered for approval by a city or county until the tentative plan for the proposed subdivision or partition has been approved by the city or county*

**Response: The applicant has included a tentative plan map with the land subdivision application for review to Junction City. The final plat map for this subdivision will not be recorded until tentative plan approval is obtained from the City.**

*92.050 Requirements of survey and plat of subdivision and partition.*

*(1) A person shall not submit a plat of a subdivision or partition for record, until all the requirements of ORS 209.250 and the plat requirements of the subdivision or partition have been met.*

*(2) The survey for the plat of the subdivision or partition shall be done in a manner to achieve sufficient accuracy that measurements may be taken between monuments within one-tenth of a foot or one ten-thousandth of the distance shown on the subdivision or partition plat, whichever is greater.*

*(3) The survey and plat of the subdivision or partition shall be made by a registered professional land surveyor.*

*(4) The plat of the subdivision or partition shall be of sufficient scale and lettering size, approved by the county surveyor, so that:*

*(a) The survey and mathematical information and all other details are clearly and legibly shown on the plat.*

- (b) *Each lot or parcel is numbered consecutively.*
- (c) *The lengths and courses of the boundaries of each lot or parcel are shown on the plat.*
- (d) *Each street is named and shown on the plat.*
- (5) *The locations and descriptions of all monuments found or set must be carefully recorded upon all plats and the proper courses and distances of all boundary lines, conforming to the surveyor's certificate, must be shown.*
- (6) *The location, dimensions and purpose of all recorded and proposed public and private easements must be shown on the subdivision or partition plat along with the county clerk's recording reference if the easement has been recorded by the county clerk. Private easements become effective upon the recording of the plat.*
- (7) *The area of each lot or parcel must be shown on the subdivision or partition plat.*
- (8) *In addition to showing bearings in degrees, minutes and seconds and distances in feet and hundredths of a foot, the following curve information must be shown on the subdivision or partition plat either on the face of the map or in a separate table:*
  - (a) *Arc length;*
  - (b) *Chord length;*
  - (c) *Chord bearing;*
  - (d) *Radius; and*
  - (e) *Central angle.*
- (9) *A city or county may not require that a final subdivision, condominium or partition plat show graphically or by notation on the final plat any information or requirement that is or may be subject to administrative change or variance by a city or county or any other information unless authorized by the county surveyor. [Amended by 1955 c.756 §10; 1983 c.309 §3; 1989 c.772 §8; 1991 c.763 §10; 1993 c.702 §3; 1995 c.382 §4; 1997 c.489 §2; 1999 c.1018 §1; 2005 c.399 §5]*

**Response: The applicant has retained the services of Rhine-Cross Group, LLC to prepare the Tentative Subdivision Plan and application for the land subdivision. The final plat map will be prepared by an Oregon Registered Land Surveyor in accordance with ORS 92.050 should the applicant receive tentative plan approval from the City. The subdivision will be monumented in accordance with ORS 92.060.**

*92.075 Declaration required to subdivide or partition property; contents.*

*(1) In order to subdivide or partition any property, the declarant shall include on the face of the subdivision or partition plat, if a partition plat is required, a declaration, taken before a notary public or other person authorized by law to administer oaths, stating that the declarant has caused the subdivision or partition plat to be prepared and the property subdivided or partitioned in accordance with the provisions of this chapter. Any dedication of land to public purposes or any public or private easements created, or any other restriction made, shall be stated in the declaration.*

*(2) If the declarant is not the fee owner of the property, the fee owner and the vendor under any instrument of sale shall also execute the declaration for the purpose of consenting to the property being subdivided or partitioned.*

*(3) If the subdivision or partition plat contains any dedication or donation of land to public purposes, the holder of any mortgage or trust deed shall also execute the declaration for the purpose of consenting to the property being submitted to the provisions of this chapter.*

(4) Notwithstanding the provisions of subsections (1) to (3) of this section, the fee owner, vendor or the mortgage or trust deed holder may record an affidavit consenting to the declaration of property being subdivided or partitioned and to any dedication or donation of property to public purposes. The affidavit must indicate the recorded document by which the interest in the property was acquired and all information required by ORS 93.410 to 93.530 and must be recorded in deed records at the same time as the subdivision or partition plat. The county clerk shall note the recording information of the affidavit on the original and any exact copies of the subdivision or partition plat. [1991 c.763 §3; 1995 c.382 §8; 2005 c.399 §9]

**Response:** The final plat map will be prepared by an Oregon Registered Land Surveyor and will contain a declaration, taken before a notary public, stating the requirements of ORS 92.075

92.080 Preparation of plat.

Notwithstanding ORS 205.232 and 205.234, all plats subdividing or partitioning land in a county in this state, dedications of streets or roads or public parks and squares and other writings made a part of the subdivision or partition plats offered for record in a county in this state must be made on material that is 18 inches by 24 inches in size with an additional three-inch binding edge on the left side when required by the county clerk or the county surveyor, that is suitable for binding and copying purposes, and that has the characteristics of strength and permanency required by the county clerk and county surveyor. All signatures on the original subdivision or partition plat must be in archival quality black ink. The subdivision or partition plat must be of a scale required by the county surveyor. The lettering of the approvals, the declaration, the surveyor's certificate and all other information must be of a size or type to be clearly legible, but the information may not come nearer an edge of the sheet than one inch. The subdivision or partition plat may be placed on as many sheets as necessary, but a face sheet and an index page must be included for subdivision or partition plats placed upon three or more sheets. [Amended by 1955 c.756 §12; 1973 c.696 §15; 1985 c.582 §1; 1989 c.772 §12; 1991 c.763 §14; 1993 c.321 §6; 1993 c.702 §5; 1997 c.489 §5; 1999 c.710 §3; 2005 c.399 §10]

**Response:** The final plat map will be prepared by an Oregon Registered Land Surveyor and will be on approved material 18"X24" in size with all the requirements of ORS 92.080.

92.095 Payment of taxes, interest or penalties before subdivision or partition plat recorded.

(1) A subdivision or partition plat may not be recorded unless all ad valorem taxes have been paid, including additional taxes, interest and penalties imposed on land disqualified for any special assessment and all special assessments, fees or other charges required by law to be placed upon the tax roll that have become a lien upon the land or that will become a lien during the tax year.

(2) After July 1, and before the certification under ORS 311.105 of any year, the subdivider or partitioner shall:

(a) If the exact amount of taxes, penalties, special assessments, fees and charges can be computed by the assessor, pay the amount to the tax collector. The assessor is authorized to levy and the tax collector is authorized to collect the amount.

(b) If the assessor is unable to compute the amount at the time, either:

(A) Pay the amount estimated by the assessor to be needed to pay the taxes, penalties, special assessments, fees and other charges to become due; or

(B) Deposit with the tax collector a bond or irrevocable letter of credit with a good and sufficient undertaking in an amount the assessor considers adequate to ensure payment of the taxes to become due. The bond or irrevocable letter of credit amount may not exceed twice the amount of the previous year's taxes, special assessments, fees and other charges upon the land.

(3) Taxes paid or for which security is given under subsection (2)(a) or (b) of this section are entitled to the discount provided by ORS 311.505.

(4) ORS 311.370 applies to all taxes levied and collected under subsection (2) of this section, except that any deficiency constitutes a personal debt against the person subdividing or partitioning the land and not a lien against the land and must be collected as provided by law for the collection of personal property taxes.

(5) If a subdivision or partition plat is recorded, any additional taxes, interest or penalties imposed upon land disqualified for any special assessment become a lien upon the land on the day before the plat was recorded

**Response: If the applicant receives approval from Junction City for the land subdivision, all ad valorem taxes shall be paid prior to recording the final plat.**

92.100 Approval of plat by city or county surveyor; procedures; approval by county assessor and county governing body; fees.

(1)(a) Except as provided in subsection (4) of this section, before a subdivision or partition plat that covers land within the corporate limits of a city may be recorded, the county surveyor must approve the plat.

(b) Notwithstanding ORS 92.170, the governing body of the city may, by resolution or order, designate the city surveyor to serve in lieu of the county surveyor or, with concurrence of the county surveyor, a contract surveyor to act as city surveyor.

(c) Except as provided in subsection (4) of this section, if the land is outside the corporate limits of any city, the subdivision or partition plat must be approved by the county surveyor before it is recorded.

(d) All subdivision plats must also be approved by the county assessor and the governing body of the county in which the property is located before recording.

(e) Notwithstanding paragraph (d) of this subsection, a county may provide by ordinance for the approval of subdivision plats by:

(A) The county assessor; and

(B)(i) The chairperson of the governing body of the county;

(ii) The vice chairperson of the governing body of the county; or

(iii) A person designated in lieu of the chairperson or vice chairperson.

(f)(A) A partition plat is subject only to the approval of the city or county surveyor unless:

(i) The partition plat includes a dedication of land for public road purposes; or

(ii) Provided otherwise by ordinance of the governing body.

(B) The city or county surveyor shall review the partition plat only for compliance with the survey-related provisions of ORS 92.010 to 92.192 and 209.250.

(2) Before approving the subdivision plat as required by this section, the county surveyor shall check the subdivision site and the subdivision plat and shall take measurements and make computations and other determinations necessary to determine that the subdivision plat complies

*with the survey-related provisions of ORS 92.010 to 92.192 and 209.250 and with survey-related requirements established pursuant to an ordinance or resolution passed by the governing body of the controlling city or county.*

*(3) Before approving the partition plat as required by this section, the county surveyor shall check the partition plat and make computations and other determinations that the partition plat complies with the survey-related provisions of ORS 92.010 to 92.192 and 209.250 and with the survey-related requirements established pursuant to an ordinance or resolution by the governing body of the controlling city or county.*

*(4) Before a subdivision or partition plat prepared by the county surveyor in a private capacity may be recorded, the plat must be approved in accordance with subsection (2) or (3) of this section, whichever is applicable, by the surveyor of a county other than the county in which the land is located and who has been designated by the county surveyor.*

*(5) For performing the service described:*

*(a) In subsection (2) of this section, the county surveyor shall collect from the subdivider or declarant a fee of \$100 plus \$5 for each lot contained in the subdivision. The governing body of a city or county may establish a higher fee by resolution or order.*

*(b) In subsection (3) of this section, the county surveyor shall collect from the partitioner or declarant a fee to be established by the governing body.*

*(c) In subsection (4) of this section, the designated county surveyor shall collect the applicable subdivision or partition plat check fee, and any travel expenses incurred, as established by the designated county surveyor's board of commissioners. The subdivision or partition plat check fee and other expenses must be paid by the subdivider, partitioner or declarant prior to approval of the subdivision or partition plat by the designated county surveyor.*

*(6) Nothing in this section prohibits a city, county or special district from requiring engineering review and approval of a subdivision plat to ensure compliance with state and local subdivision requirements that relate to matters other than survey adequacy.*

*(7) Granting approval or withholding approval of a final subdivision or partition plat under this section by the county surveyor, the county assessor or the governing body of a city or county, or a designee of the governing body, is not a land use decision or a limited land use decision, as defined in ORS 197.015.*

**Response: The final plat map will be prepared by an Oregon Registered Land Surveyor and will be submitted to Junction City and the Lane County Surveyor for review and approval. All fees required by the County Surveyor will be paid by the applicant. The plat map will be recorded by Lane County after all required jurisdictional signatures and approvals have been obtained in accordance with ORS 92.100.**

## **ORS Chapter 197 – Comprehensive Land Use Planning Coordination**

### **4. Comprehensive Planning Responsibilities**

*(J) 197.175 — Cities' and counties' planning responsibilities; rules on incorporations; compliance with goals.*

*(1) Cities and counties shall exercise their planning and zoning responsibilities, including, but not limited to, a city or special district boundary change which shall mean the annexation of unincorporated territory by a city, the incorporation of a new city and the formation or change of organization of or annexation to any special district authorized by ORS 198.705 to 198.955, 199.410 to 199.534 or 451.010 to 451.620, in accordance with ORS chapters 195, 196 and 197 and the goals approved under ORS chapters 195, 196 and 197. The Land Conservation and Development Commission shall adopt rules clarifying how the goals apply to the incorporation of a new city. Notwithstanding the provisions of section 15, chapter 827, Oregon Laws 1983, the rules shall take effect upon adoption by the commission. The applicability of rules promulgated under this section to the incorporation of cities prior to August 9, 1983, shall be determined under the laws of this state.*

**Response: It is understood that in the review of this proposed land subdivision, Junction City is required to abide by the applicable planning responsibilities and compliance with the Goals in the manner that is outlined above.**

*(2) Pursuant to ORS chapters 195, 196 and 197, each city and county in this state shall:*

- (a) Prepare, adopt, amend and revise comprehensive plans in compliance with goals approved by the commission;*
- (b) Enact land use regulations to implement their comprehensive plans;*
- (c) If its comprehensive plan and land use regulations have not been acknowledged by the commission, make land use decisions and limited land use decisions in compliance with the goals;*
- (d) If its comprehensive plan and land use regulations have been acknowledged by the commission, make land use decisions and limited land use decisions in compliance with the acknowledged plan and land use regulations; and*
- (e) Make land use decisions and limited land use decisions subject to an unacknowledged amendment to a comprehensive plan or land use regulation in compliance with those land use goals applicable to the amendment.*

**Response: Junction City possesses an acknowledged Comprehensive Plan that is in compliance with the Statewide Goals. It has also adopted land use regulations through the JCMC. The City makes land use decisions and limited land use decisions in compliance with its Plan and the JCMC. In turn, the City's land use decision on the proposed land subdivision must be in compliance with its Plan and the JCMC.**

## 5. Goals Compliance

(E) 197.250 — *Compliance with goals required.*

*Except as otherwise provided in ORS 197.245, all comprehensive plans and land use regulations adopted by a local government to carry out those comprehensive plans and all plans, programs, rules or regulations affecting land use adopted by a state agency or special district shall be in compliance with the goals within one year after the date those goals are approved by the Land Conservation and Development Commission.*

**Response:** The Junction City Comprehensive Plan and JCMC — along with all plans, programs, rules or regulations affecting land use that are adopted by a State agency or special district — are in compliance with the Statewide Goals. In turn, the City’s decision on the proposed land subdivision must be in compliance with the Statewide Goals.

(F) 197.251 — *Compliance acknowledgment; commission review; rules; limited acknowledgment; compliance schedule.*

(1) *Upon the request of a local government, the Land Conservation and Development Commission shall by order grant, deny or continue acknowledgment of compliance of comprehensive plan and land use regulations with the goals. A commission order granting, denying or continuing acknowledgment shall be entered within 90 days of the date of the request by the local government unless the commission finds that due to extenuating circumstances a period of time greater than 90 days is required.*

**Response:** The Land Conservation & Development Commission granted acknowledgement of the Junction City Comprehensive Plan, pursuant to the process outlined under this Section. Therefore, the applicant’s request for a land subdivision is being made within a jurisdiction that possesses an acknowledged Comprehensive Plan. In turn, the City’s decision on the proposed land subdivision must be in compliance with the City’s acknowledged Comprehensive Plan.

## 6. Enforcement Of Planning Requirements

(G) 197.340 — *Weight given to goals in planning practice; regional diversity and needs.*

(1) *The Land Conservation and Development Commission, the Department of Land Conservation and Development, other state agencies and local governments shall give the goals equal weight in any matter in which the goals are required to be applied.*

**Response:** The applicant has addressed and provided findings that pertain to all 19 goals, each of which has been weighed equally. Goals 1 through 2 and 5 through 14 apply directly to this proposal. Goal 3 and 4 do not apply to this proposal because the subject property is not designated as Agricultural or Forestry. Goal 15 does not apply because the subject property does not impact the Willamette River Greenway. Goals 16 through 19 do not apply because the subject property is not located within a coastal community and does not exhibit

**any of the natural coastal features or environments that are addressed by these Goals. In turn, the City's review and decision on the proposed land subdivision must apply each Goal equally.**

*(2) The commission and the department shall consider and recognize regional diversity and differences in regional needs when making or reviewing a land use decision or otherwise applying the goals.*

**Response: It is understood that DLCDC, and if necessary LCDC, shall consider and recognize regional diversity and differences in regional needs, such as those peculiar to Junction City and the area of the subject property, when reviewing the City's land use decision on the proposed land subdivision and applying the Goals in its review.**

**From:** [TAYLOR Becky](#)  
**To:** [TRIFILIO Chloe](#)  
**Cc:** [LCTPReferrals](#)  
**Subject:** RE: SUB-24-39 Rolling Meadows Referral NEW  
**Date:** Thursday, December 19, 2024 4:30:56 PM  
**Attachments:** [image001.png](#)

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**WARNING:** This is **NOT** an internal sender. Please review this message carefully before responding or interacting. If you have any concerns, contact the SERVICE DESK or click [here](#) to submit a ticket.

Hi Chloe,

As you know, Lane County has conditions of approval for upgrades to Oaklea Drive of this development. There were incremental triggers associated with the subdivision phasing plan. Since the phasing plan is being implemented at a smaller scale than originally anticipated (i.e., first additions for fewer lots proposed for Phase 6 and now Phase 5), I would like to clarify the triggers to match the intent of the original phasing plan, as follows:

Phase 5 triggers will apply at the time the cumulative platting (Additions) result in the number of lots approved for that phase which is 77 lots. In this case, the proposed 19 lots for the First Addition of Phase 5 does not trigger the improvements. I want to be clear about expectations because if the final addition of Phase 5 only includes, for example, 4 lots, I don't want there to be any surprises about the expectation for Oaklea Drive upgrades.

The same logic would be applied to Phase 6 in which the trigger would be the addition that produces a cumulative number of the planned 55 lots.

That said, I appreciate continually checking with us on each phase/addition/plat. Given the uncertainty about the scale and timing of implementation, an overarching threshold we want to monitor is when the cumulative number of lots created within the bounds of Phases 2 through 6 reaches or exceeds 100. That would be a clear correlation for imposing any/all condition related to Oaklea Drive upgrades.

Thanks,

Becky Taylor  
Senior Transportation Planner  
Lane County Public Works  
[Becky.taylor@lanecountyor.gov](mailto:Becky.taylor@lanecountyor.gov)

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**From:** TRIFILIO Chloe <[CTRIFILIO@lcog.org](mailto:CTRIFILIO@lcog.org)>  
**Sent:** Tuesday, December 10, 2024 12:12 PM  
**To:** NORTHEY Dawn (SMTP) <[dnorthey@ci.junction-city.or.us](mailto:dnorthey@ci.junction-city.or.us)>  
**Cc:** KNOPE Jason <[JKnope@ci.junction-city.or.us](mailto:JKnope@ci.junction-city.or.us)>; KAPING Gary <[GKaping@ci.junction-city.or.us](mailto:GKaping@ci.junction-city.or.us)>;

Jason Johannesen <[jjohannesen@ci.junction-city.or.us](mailto:jjohannesen@ci.junction-city.or.us)>; LCTPReferrals  
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[jcwatercontrol@yahoo.com](mailto:jcwatercontrol@yahoo.com); MARTIN ANDREW (LCOG List) <[andrew.martin@ltd.org](mailto:andrew.martin@ltd.org)>;  
[or.97208amsportland@usps.gov](mailto:or.97208amsportland@usps.gov)

**Subject:** SUB-24-39 Rolling Meadows Referral NEW

[EXTERNAL 

Hello,

Please see the attached application for a preliminary subdivision, Rolling Meadows Phase **5**,  
1<sup>st</sup> Addition. About two months ago a referral was sent for Rolling Meadows Phase **6**, 1<sup>st</sup>  
Addition, beware that this is a new application and should be reviewed as such. Let me know if  
you have any questions.

This notice is being sent to you for your review, comment, and conditioning. In order that your  
comments may be included in the staff report, please submit comments by **5:00 p.m. on**  
**Tuesday, December 31, 2024** at PO Box 250, Junction City Oregon, 97448; fax to  
541.998.3140; or e-mail to [jcplanning@ci.junction-city.or.us](mailto:jcplanning@ci.junction-city.or.us).

Chloe Trifilio (she/her)

Associate Planner



Lane Council of Governments

859 Willamette St., Suite 500, Eugene, OR 97401

Ph: 541-682-4247 – Email: [CTrifilio@LCOG.org](mailto:CTrifilio@LCOG.org)

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